

AGENDA
BUDGET & FINANCE COMMITTEE MEETING
Tuesday, July 12, 2022 at 7:00 p.m.
Jackson Municipal Complex
Village Board Room
N168W19851 Main Street
Jackson, WI 53037

1. Call to Order and Roll Call
2. Approval of Minutes for the Budget & Finance Meeting of June 14, 2022
3. Approval of June 2022 Treasurer's Report and Check Register
4. Review of 2021 Village Audited Financial Statements Report – Sitzberger & Company LLC
5. Resolution #22-12 American Rescue Plan Act (ARPA) Allocation
6. Pay Request #5 – Coffee Connection Trail Project – Poblocki Paving
7. Review of Proposed Jackson Police Department Fitness Incentive Program
8. Review of 2023 Village Employee Wages
9. Review of Resource X Priority Based Budgeting – Discussion Only
10. Citizens to address the Budget & Finance Committee
11. Adjourn

Persons with disabilities requiring special accommodations for attendance at the meeting should contact the Village Hall at least one (1) business day prior to the meeting.

It is possible that members of the Village Board may attend the above meeting. No action will be taken by any governmental body at this meeting other than the governmental body specifically referred to in this meeting notice. This notice is given so that members of the Village Board may attend the meeting without violating the open meeting law.

DRAFT MINUTES
Budget & Finance Committee Meeting
Tuesday, June 14, 2022 at 7:00 p.m.
Jackson Municipal Complex
Village Board Room
N168W19851 Main Street
Jackson, WI 53037

1. Call to Order and Roll Call

Pres. Schwab called the meeting to order at 7:00 p.m.
Members Present: Trustees Heckendorf and Matter
Village Board Members Present: Trustees Engelhardt and Kruepke
Staff Present: Police Sergeant Justin Brinks, Administrator Jen Keller, Director of Public Works/Village Engineer Brian Kober, Fire Chief Aaron Swaney, Parks and Recreation Director Kelly Valentino, and Administrative Assistant Tiffany Washburn.

2. Approval of Minutes for the Budget & Finance Meeting of May 10, 2022

Motion by Tr. Heckendorf, second by Tr. Matter, to approve the Budget & Finance meeting minutes of May 10, 2022, with the correction of agenda item #2 to read as approval of minutes of April 12, 2022.
Vote: 3 ayes, 0 nays. Motion carried.

3. Approval of the May 2022 Treasurer's Report and Check Register

Motion by Tr. Matter, second by Tr. Heckendorf, to approve the May 2022 Treasurer's Report and Check Register, as presented.
President Schwab requested more information regarding an expenditure for the Washington County Fair booth. Director Kober stated the booth is educational and complies with DNR MS4 permitting requirements.
Vote: 3 ayes, 0 nays. Motion carried.

4. Change Order #13 – Municipal Complex Building

Motion by Pres. Schwab, second by Tr. Heckendorf, to recommend Village Board approve Change Order #13 for the Municipal Complex Building contract.
Vote: 3 ayes, 0 nays. Motion carried.

5. Review of Bids for Jackson Park – Tennis Courts and Pickleball Courts Project

Director Kober provided background information on the bid from Cedar Corporation.
Motion by Pres. Schwab, second by Tr. Heckendorf, to recommend Village Board reject all bids for the Jackson Park Tennis Courts and Pickleball Courts Project.
Vote: 3 ayes, 0 nays. Motion carried.

6. Review of Quotes for Jackson Fire Department Ambulance – 2023 Ford F-550

Motion by Pres. Schwab, second by Tr. Matter, to advise Village Board that the estimated cost of \$255,475 is included in the 2022 budget and available.

Chief Swaney clarified the requested authorization from Staff was to purchase an Ambulance for an amount not to exceed \$280,000. Pres. Schwab clarified the amount of \$255,475 is based upon the quote provide and a change order process would commence should there be a need for additional funding.

Vote: 2 ayes, 0 nays, 1 abstain (Tr. Heckendorf). Motion carried.

7. Citizens to address the Budget & Finance Committee

None.

8. Adjourn

Motion by Pres. Schwab, second by Tr. Heckendorf, to adjourn at 7:09 p.m.

Vote: 3 ayes, 0 nays. Motion carried.

Respectfully submitted:

Tiffany Washburn
Village Administrative Assistant

TREASURERS REPORT

(Depository Accounts)

June 30, 2022

	BALANCE 5/31/2022	BALANCE 6/30/2022
<u>GENERAL:</u>		
GENERAL CHECKING	\$1,854,062.15	\$1,763,823.03
CREDIT CARD ACCOUNT	\$52,016.28	\$82,402.12
HIPPA ACCOUNT	\$42,814.59	\$68,661.65
MONEY MARKET	\$6,962,419.14	\$6,962,991.39
DONATION ACCOUNT	\$10,587.25	\$10,587.25
JUNE 2019 BORROWS	\$2.08	\$2.08
PARK FEES	\$219,146.84	\$207,042.26
FIRE/RESCUE RESERVE	\$6,160.44	\$6,165.39
EMS FUNDING ESCROW	\$6,233.95	\$6,238.96
ANTIQUE FIRE TRUCK	\$2,933.54	\$2,935.90
POLICE & FIRE IMPACT FEES	\$42,684.91	\$39,005.83
TD AMERITRADE - 8.03M	\$1,789,645.80	\$1,789,568.09
	-----	-----
TOTAL GENERAL	\$10,988,706.97	\$10,939,423.95
	-----	-----
<u>WATER UTILITY:</u>		
WATER UTILITY DEPRECIATION FUND	\$22,915.43	\$22,933.85
WATER UTILITY RESERVE	\$119,148.78	\$119,244.53
WATER IMPACT FEES	\$39,154.63	\$35,418.69
	-----	-----
TOTAL WATER UTILITY	\$181,218.84	\$177,597.07
	-----	-----
<u>SEWER UTILITY:</u>		
DNR REPLACEMENT FUND	\$1,519,248.05	\$1,520,469.01
SEWER UTILITY RESERVE	\$74,412.31	\$74,472.11
SEWER DEPRECIATION FUND	\$5,762.47	\$5,767.10
SEWER SERVICE FEES	\$1,976,935.46	\$1,977,938.36
SEWER SPECIAL REDEMPTION FUND	\$2,505.39	\$2,507.40
SO. INTERCEPTOR IMPACT FEE	\$58,159.33	\$58,335.13
	-----	-----
TOTAL SEWER UTILITY	\$2,117,774.96	\$2,119,020.10
	-----	-----
	-----	-----
GRAND TOTAL:	\$13,287,700.77	\$13,236,041.12
	-----	-----

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 1

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
47969	6/03/2022	ALLIED 100 MEDICAL SUPPLY / PATIENT CABLE / JFD	241.00
47970	6/03/2022	AMAZON CAPITAL SERVICES MISC SUPPLIES / ADMIN / JFD	84.11
47971	6/03/2022	AT&T MONTHLY PHONE/MAY 22/ADMIN PARKS WWTP	421.27
47972	6/03/2022	AURORA HEALTH CARE PHARMACY MEDS / APR 2022 / JFD	412.06
47973	6/03/2022	AURORA HEALTH CARE DOT DRUG SCREEN (1) / STREETS	50.00
47974	6/03/2022	B&L GRAPHIC SOLUTIONS BEER GARDEN & AIJ SIGNS (3) / REC	255.00
47975	6/03/2022	BEER CAPITOL DISTRIBUTING, LLC CONCESSIONS / BEER / REC	393.00
47976	6/03/2022	CDM SMITH INC STORMWATER COMPLIANCE SERV THRU 04-30-22	1,890.00
47977	6/03/2022	CEDAR CREST SPECIALTIES CONCESSIONS / ICE CREAM / REC	838.68
47978	6/03/2022	CINTAS CLEANING SUPPLIES / REC	23.20
47979	6/03/2022	COACHING SYSTEMS, LLC CEVO 4 AMBO RESPONSE BOOKS (10) / JFD	116.75
47980	6/03/2022	CONWAY SHIELD MISC UNIFORMS & TURNOUT GEAR / JFD	1,112.20
47981	6/03/2022	CORE & MAIN LP METER/REGISTERS WIRE / WATER	3,808.99
47982	6/03/2022	DORNER COMPANY MISC EQUIP MAINTENANCE SUPPLIES / WWTP	818.00
47983	6/03/2022	EMERGENCY MEDICAL PRODUCTS, INC. SURGICAL FACE MASKS / JFD	96.21
47984	6/03/2022	ENVIROTECH EQUIPMENT TRACTOR REAR CAMERA & CONNECTOR / WWTP	686.12
47985	6/03/2022	EVOQUA WATER TECHNOLOGIES LLC MISC LAB TIME & SUPPLIES / WWTP	449.95
47986	6/03/2022	GENERAL COMMUNICATIONS, INC. MISC EQUIPMENT / JPD	951.70
47987	6/03/2022	GK PROPERTIES MONTHLY CLEANING/MAY 22/ JPD ADMIN REC	3,400.00

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 2

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
47988	6/03/2022	GRAINGER 0.4 CU FT SAFE / JPD	154.45
47989	6/03/2022	GREAT LAKES TV SEAL, INC. 2022 SANITARY SEWER MANHOLE SEALING/WWTP	4,132.12
47990	6/03/2022	HAWKINS INC. MISC CHEMICALS & EQUIP / WWTP / WATER	2,549.60
47991	6/03/2022	IDEXX DISTRIBUTION, INC. MISC LAB SUPPLIES / WWTP	870.97
47992	6/03/2022	IMPACT ACQUISITIONS LLC COPIER LEASE & USAGE / JUNE 2022 / WATER	192.69
47993	6/03/2022	JACKSON CONCRETE INC. STONE SLURRY & CHEMICALS / PARKS / WATER	2,826.32
47994	6/03/2022	JACKSON WATER UTILITY FINAL/PRO-RATED / VILLAGE HALL	96.34
47995	6/03/2022	JOHN'S CO2 CO2 CHARGE / CONCESSIONS / JACKSON PARK	78.00
47996	6/03/2022	KREUTZINGER, JEFF REIMBURSE CELL PHONE / JUNE 2022 / WATER	50.00
47997	6/03/2022	LAABS, RONALD J. MONTHLY RETIREE INS PREM / JUNE 22 / JPD	508.65
47998	6/03/2022	MACQUEEN EMERGENCY BAUMS FOAM 5 GAL PAILS (6) / JFD	1,140.00
47999	6/03/2022	MIDWEST FIBER NETWORKS MONTHLY INTERNET SERVICE / JUNE 2022	805.76
48000	6/03/2022	MULCAHY/SHAW WATER, INC. CLEANING SOLUTION / WWTP	65.55
48001	6/03/2022	ODP BUSINESS SOLUTIONS, LLC MISC SUPPLIES / JFD / BLDG INSP	212.35
48002	6/03/2022	PITNEY BOWES GLOBAL FINANCIAL SRV LLC MAIL MACHINE LEASE / 2ND QTR 22 / DPW	488.10
48003	6/03/2022	RATHKE, DANIEL R. MONTHLY RETIREE INS PREM/JUNE 22/WATER	326.38
48004	6/03/2022	RELIANT FIRE APPARATUS, INC. MISC EQUIPMENT / JFD	516.89
48005	6/03/2022	RICOH USA, INC. MONTHLY COPIER LEASE / JUNE 2022 / JPD	75.36
48006	6/03/2022	RUSS, CHAD REIMBURSE CELL PHONE / JUNE 2022 / WWTP	50.00

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 3

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
48007	6/03/2022	SKODINSKI, JOHN M. MONTHLY RETIREE INS PREM / JUNE 22 / JFD	290.34
48008	6/03/2022	U.S. CELLULAR MONTHLY PHONE & EQUIPMENT / MAY 22 / JFD	631.87
48009	6/03/2022	UEMSI/HTV MANHOLE HOOKS (5) / WWTP / WATER	203.00
48010	6/03/2022	US POSTAL SERVICE 6 MONTH RENEWAL / PO BOX #637 / ADMIN	69.00
48011	6/03/2022	VON BRIESEN & ROPER S.C PROF SERVICES THRU 04-30-22 / ADMIN	3,458.50
48012	6/03/2022	WALTHER, JOHN M. MONTHLY RETIREE INS PREM /JUNE 22/ ADMIN	297.00
48013	6/03/2022	WASHINGTON COUNTY HUMANE SOCIETY, INC. 2022 CAT CONTRACT / FINAL PYT / JPD	950.00
48014	6/03/2022	WASHINGTON COUNTY REGISTER OF DEEDS DISCONTINUE PUBLIC WAY / ANNEXATION	60.00
48015	6/03/2022	WISCONSIN DNR STORMWATER MUNICIPAL FEE / WWTP	9,322.12
48016	6/03/2022	XEROX CORPORATION MONTHLY COPIER LEASE / JUNE 22 / ADMIN	209.40
48017	6/09/2022	A/E GRAPHICS, INC. MONTHLY COPIER LEASE / JUNE 2022 / WATER	77.28
48018	6/09/2022	AFLAC JUNE 2022 INS PREM PAYROLL DEDUCTIONS	856.04
48019	6/09/2022	AJ OUTDOOR SPECIALIST TREE REM & STUMP GRINDING / WILLOW RIDGE	1,450.00
48020	6/09/2022	AT&T MONTHLY PHONE / MAY 22 / JPD	73.73
48021	6/09/2022	AT&T MOBILITY MONTHLY SQUAD WI-FI / JUNE 22 / JPD	127.75
48022	6/09/2022	BEACON ATHLETICS LLC BALLFIELD MAINTENANCE EQUIPMENT / PARKS	399.00
48023	6/09/2022	BIANCUZZO, RUSSELL or CHERI ACTION IN JACKSON MUSICIAN / 06-10-2022	500.00
48024	6/09/2022	CEDAR CORPORATION PROFESSIONAL SERVICES THRU 04-16-2022	10,593.95
48025	6/09/2022	CENTURY LINK MONTHLY PHONE / MAY 2022 / STREETS WATER	39.95

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 4

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
48026	6/09/2022	CIRCLE ELECTRIC, INC STREET LIGHTING PROJECT / PYT IN FULL	25,860.00
48027	6/09/2022	CITIES & VILLAGES MUTUAL INSURANCE CO. 2022 3RD QTR WORKERS COMP PREMIUMS	18,735.00
48028	6/09/2022	CIVI TEK CONSULTING LLC PROF SERVICES / MAY 2022 / ADMIN	195.50
48029	6/09/2022	CIVICPLUS LLC ANNUAL WEB HOSTING / 5-1-22 TO 4-30-23	700.00
48030	6/09/2022	DEMPSEY LAW FIRM, LLP PROF SERVICES / MAY 2022 / ADMIN	4,102.50
48031	6/09/2022	ENDURACLEAN, INC. MUNI COMPLEX JANITORIAL SUPPLIES / ADMIN	592.23
48032	6/09/2022	EQUAL RIGHTS DIVISION MAY 2022 WORK PERMITS / VILL OF JACKSON	45.00
48033	6/09/2022	EUROFINS S-F ANALYTICAL LABS, INC SEWAGE EFFLUENT/ WWTP	80.79
48034	6/09/2022	HALLMAN LINDSAY QUALITY PAINTS MISC PAINT & SUPPLIES / WWTP / REC	915.01
48035	6/09/2022	HAWKINS INC. REMOTE METER & SWITCHOVER / WATER	1,044.10
48036	6/09/2022	HORIZON COMMERCIAL POOL SUPPLY SPLASH PAD EQUIP/SQUARE O RINGS(2)/PARKS	28.32
48037	6/09/2022	INTEGRITY AUTO REPAIR SQUAD TIRE MAINT & OIL CHANGE / JPD	148.11
48038	6/09/2022	JACKSON AUTO SERVICE TIRES & BATTERY MAINT / WWTP / JPD	779.43
48039	6/09/2022	JACKSON PROFESSIONAL POLICE ASSOCIATION POLICE UNION DUES / JUNE 2022	616.00
48040	6/09/2022	JAK ENTERPRISES MAILBOX UNIT / JFD	990.00
48041	6/09/2022	KUHAUPT, AMY UTILITY REFUND / ACCT #000-3905-01	52.13
48042	6/09/2022	LANGE ENTERPRISES, INC. ROAD NAME SIGNS & ACCESSORIES / STREETS	920.65
48043	6/09/2022	LEXISNEXIS RISK DATA MGMT INC. DATA MANAGEMENT SERVICES MAY 2022 / JPD	118.16
48044	6/09/2022	LIQUID CRUSH LLC ACTION IN JACKSON MUSICIAN / 06-11-2022	1,000.00

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 5

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
48045	6/09/2022	LUETZOW INDUSTRIES MUNI COMPLEX TRASH BAGS / ADMIN	652.80
48046	6/09/2022	LYNN PEAHEY COMPANY RED EVIDENCE TAPE / JPD	98.58
48047	6/09/2022	MARSHALL-BOND PUMPS, INC. MAINTENANCE EQUIP / WHEEL / WWTP	1,296.01
48048	6/09/2022	MARTELLE WATER TREATMENT, INC. PUMP PLANT EQUIP & CHEMICALS / WATER	2,250.06
48049	6/09/2022	MENARDS - WEST BEND TRASH CANS / SPLASH PAD SUPPLIES / PARKS	160.45
48050	6/09/2022	NCL OF WISCONSIN, INC. MISC LAB SUPPLIES / WWTP	117.93
48051	6/09/2022	NEU'S BUILDING CENTER, INC. CHAINSAW & WORK GLOVES / PUBLIC WORKS	551.87
48052	6/09/2022	ODP BUSINESS SOLUTIONS, LLC BIFOLD WRITING PAD (2) / WATER	69.98
48053	6/09/2022	OLD SCHOOL PRODUCTIONS, LLC ACTION IN JACKSON 06-10-22 / FINAL PYT	1,000.00
48054	6/09/2022	PITNEY BOWES GLOBAL FINANCIAL SRV LLC POSTAGE MACHINE RED INK CARTRIDGE/WATER	137.14
48055	6/09/2022	PORT-A-JOHN SEASONAL RESTROOM MAINTENANCE / PARKS	96.00
48056	6/09/2022	PROS 4 TECHNOLOGY, INC. MONTHLY VILLAGE TECH SUPPORT / JUNE 2022	5,134.58
48057	6/09/2022	PROS 4 TECHNOLOGY, INC. TINY DESKTOP & MONITOR / FOEGER / JPD	1,533.00
48058	6/09/2022	RICOH USA, INC. COPIER USAGE THRU 05-31-22 / JPD	222.03
48059	6/09/2022	SECURIAN FINANCIAL GROUP, INC. ACCIDENT INS / POLICY #76038 / JULY 2022	37.78
48060	6/09/2022	SECURIAN FINANCIAL GROUP, INC. MONTHLY LIFE INSURANCE / JULY 22	1,427.73
48061	6/09/2022	SUPPORT PAYMENT CLEARINGHOUSE PAYROLL GARNISHMENT / 06-06-22	210.77
48062	6/09/2022	SWEEP ALL LLC STREET SWEEPING 05-03-22 & 05-10-22	4,875.00
48063	6/09/2022	TSR SOLUTIONS, INC. MONTHLY VILLAGE PHONE SERV / JUNE 2022	300.00

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 6

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
48064	6/09/2022	U.S. CELLULAR MONTHLY PHONE SERV/JUNE 22/JPD DPW ADMIN	554.10
48065	6/09/2022	US POSTAL SERVICE ELECTION SUPPLIES / STAMPS (200) / ADMIN	116.00
48066	6/09/2022	USA BLUE BOOK CHLORIDE TEST STRIPS (80) / WATER	160.59
48067	6/09/2022	WASHINGTON COUNTY CLERK FORM 856 COURTESY CHECK / JPD	30.36
48068	6/09/2022	WAUKESHA COUNTY TECHNICAL COLLEGE TRAINING & SEMINARS (3) / JPD	979.50
48069	6/09/2022	WE ENERGIES MONTHLY VILLAGE ENERGY / MAY 2022	36,575.64
48070	6/09/2022	WI SCTF PAYROLL GARNISHMENTS / 06-06-2022	605.19
48071	6/09/2022	WMCA 2022 WMCA ANN CONF / DOBRATZ / ADMIN	170.00
48072	6/09/2022	WOLLNER PLUMBING & EXCAVATING, LLC WATER SERV LEAK / DALLMAN VILL / WATER	3,440.13
48073	6/09/2022	WRWA 2022-2023 MEMB RENEWAL / WATER	595.00
48074	6/17/2022	AIR ONE EQUIPMENT INC AIR MASK FLOWTESTS & WRENCHES / JFD	1,536.72
48075	6/17/2022	AIRGAS USA, LLC RENT CYL MED LARGE OXYGEN / JFD	74.62
48076	6/17/2022	ALLIED 100 FIRST AID CPR AED WORKBOOKS (25)/JFD	90.16
48077	6/17/2022	AMERICAN LITHO 2022 SUMMER PROGRAM BOOKS (1,000) / REC	1,453.00
48078	6/17/2022	AT&T MONTHLY PHONE / JUNE 22 / REC / WATER	274.50
48079	6/17/2022	BOUND TREE MEDICAL, LLC MEDICAL SUPPLIES/NEEDLES/ELECTRODES/JFD	112.75
48080	6/17/2022	CDM SMITH INC PROFESSIONAL SERVICES THRU 05-28-22	10,934.00
48081	6/17/2022	CEDAR CORPORATION PROFESSIONAL SERVICES THRU 05-21-2022	22,335.57
48082	6/17/2022	CINTAS CORPORATION MONTHLY FIRST AID SUPPLIES / EAGLE DR	35.85

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 7

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
48083	6/17/2022	CONLEY MEDIA, LLC MISC VILLAGE ADS AND NOTIFICATIONS	2,766.41
48084	6/17/2022	CONWAY SHIELD UNIFORM ORNAMENTS (4) / JFD	268.00
48085	6/17/2022	COUNTY WIDE EXTINGUISHER, INC. ANNUAL FIRE EXTINGUISHER INSPECTION/JPD	86.50
48086	6/17/2022	DELTA DENTAL OF WISCONSIN JULY 2022 DENTAL / VISION INSURANCE	924.94
48087	6/17/2022	DIGGERS HOTLINE INC. STANDARD FAX FEES/MAY 22/WATER/WWTP	358.20
48088	6/17/2022	ELLIOTT, ANGELA REC PROGRAM REFUND / YOUTH TENNIS	60.00
48089	6/17/2022	EMERGENCY MEDICAL PRODUCTS, INC. MISC MEDICAL SUPPLIES / JFD	421.71
48090	6/17/2022	ENVIROTECH EQUIPMENT FLEX SECTION & CAMERA MAINT / WWTP	1,051.09
48091	6/17/2022	FISHER, RENEE REIMB SUPPLIES & CELL / JUNE 2022 / REC	154.85
48092	6/17/2022	FIT4YOU, LLC REC CLASS INSTRUCTION / JUNE 2022	81.00
48093	6/17/2022	FOX BROTHER'S PIGGLY WIGGLY MISC GROCERIES / MAY 2022 / REC	205.57
48094	6/17/2022	FROEDTERT HEALTH/WORKFORCE HEALTH PRE-EMP MEDICAL TEST / T.BATTISTI / JFD	419.00
48095	6/17/2022	GENERAL COMMUNICATIONS, INC. HARRIS ANTENNA / JFD	99.00
48096	6/17/2022	GFL ENVIRONMENTAL MONTHLY TRASH & RECYCLING / APRIL 2022	34,361.95
48097	6/17/2022	GFL ENVIRONMENTAL MONTHLY TRASH & RECYCLING / MAY 2022	35,931.70
48098	6/17/2022	HAWKINS INC. CHLORINE / WATER	1,176.75
48099	6/17/2022	IMPACT ACQUISITIONS LLC MONTHLY LEASE & SUPPLIES/ MAY 22 /WATER	104.76
48100	6/17/2022	INTEGRITY AUTO REPAIR FORD SQD #3 OIL CHANGE / JPD	38.21
48101	6/17/2022	JACKSON TRUCK BODY WORK TRUCK FLOOR & LIFT GATE / STREETS	2,886.49

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 8

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
48102	6/17/2022	LANGE ENTERPRISES, INC. STOP SIGNS (12) / STREETS	532.00
48103	6/17/2022	LANNON STONE PRODUCTS #1 STONE / STORM SEWER VILL HALL MAIN ST	1,493.34
48104	6/17/2022	LIESENER SOILS INC. 5 YDS LAWN & GARDEN / WWTP	80.00
48105	6/17/2022	ODP BUSINESS SOLUTIONS, LLC MISC OFFICE SUPPLIES / REC	135.20
48106	6/17/2022	OFFICE COPYING EQUIPMENT LTD COPIER USAGE 04/28/22 - 05/27/22 / REC	513.64
48107	6/17/2022	PIEPER ELECTRIC, INC. PIPE REPAIR / W205N17383 SPRING RIDGE DR	1,993.68
48108	6/17/2022	PORT PUBLICATIONS, INC. ACTION IN JACKSON ADS / MAY 2022 / REC	650.00
48109	6/17/2022	PROS 4 TECHNOLOGY, INC. 8 PORT SWITCH / C.LEACH DESK / WATER	39.00
48110	6/17/2022	RALPH WILLIAMS SERVICE 2005 STERLING TRUCK DASH PANEL MNT/WWTP	330.44
48111	6/17/2022	SAM'S CLUB/GEMB EVENT SUPPLIES / CONCESSIONS / REC	181.89
48112	6/17/2022	SCHLOEMER LAW FIRM ATTORNEY SERVICES / MAY 2022 / JPD	639.00
48113	6/17/2022	ST. LAWRENCE EQUIPMENT, INC. SEVERE DUTY TIRES (4) / STREETS	1,393.02
48114	6/17/2022	STAPLES COPIER PAPER & RETRACTABLE PENS / JPD	147.70
48115	6/17/2022	STREICHER'S INC. UNIFORM & EQUIPMENT GEAR / JPD	1,987.84
48116	6/17/2022	STRYKER SALES, LLC LUCAS 3 BATTERIES (2) / JFD	1,405.92
48117	6/17/2022	SUPERIOR CHEMICAL CORPORATION MISC CLEANING SUPPLIES / WWTP / STREETS	304.41
48118	6/17/2022	SYSCO EASTERN WISCONSIN CONCESSIONS / HAMBURGER PATTIES / REC	57.55
48119	6/17/2022	US POSTAL SERVICE 6 MONTH RENEWAL / PO BOX #527 / JFD	46.00
48120	6/17/2022	US POSTAL SERVICE POSTAGE DUE FROM VISION / ENGINEERING	7.54

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 9

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
48121	6/17/2022	VERMEER-WISCONSIN, INC. MISC EQUIPMENT MAINTENANCE / STREETS	842.09
48122	6/17/2022	VOSSEKUIL, RYAN REIMB SQD COMP ANTI-VIRUS / JPD	150.40
48123	6/17/2022	WISCONSIN DEPT OF JUSTICE BACKGROUND CHECKS / MAY 2022	476.00
48124	6/17/2022	WTKM MAY 2022 BEER GARDEN ADS / REC	350.00
418125	6/24/2022	AIRGAS USA, LLC OXYGEN SUPPLY (2) / JFD	117.34
418126	6/24/2022	APWA SNOWPLOW ROADEO AUG 9-10, 2022 TRAINING (3) / STREETS	120.00
418127	6/24/2022	AURORA HEALTH CARE OWI BLOOD DRAWS (3) / JPD	75.00
418128	6/24/2022	BATTERIES PLUS LLC 12V LEAD & 12V AGM BATTERIES / WWTP	67.54
418129	6/24/2022	BELONGER COMM CENTER HVAC MAINT / REC	3,400.00
418130	6/24/2022	BMO HARRIS BANK N.A. MONTHLY CREDIT CARD STATEMENT	4,065.37
418131	6/24/2022	CENTURY LINK TELEPHONE SERVICES / JUNE 2022 / WATER	18.73
418132	6/24/2022	COMPANION LIFE INSURANCE COMPANY MONTHLY DENTAL INS PREMIUMS / JULY 2022	484.87
418133	6/24/2022	CONLEY MEDIA, LLC ACTION IN JACKSON ADS / REC	1,472.00
418134	6/24/2022	EMERGENCY MEDICAL PRODUCTS, INC. CURAPLEX POCKET MASK W/O2 / JFD	177.00
418135	6/24/2022	EXPRESS NEWS JUNE ADVERTISING / REC DEPT	1,425.00
418136	6/24/2022	FINN, WILLIAM J 2022 MONTE CARLO / ADDED TABLE FEE / REC	1,000.00
418137	6/24/2022	FISCHER, DONALD REIMBURSEMENT / AEMT TEST & BOOKS / JFD	598.11
418138	6/24/2022	FORE BETTER GOLF, INC. REC INSTRUCT 2022 ADULT GOLF CAMP / REC	282.00
418139	6/24/2022	GERKE, KARIE E. REC CLASS INSTRUCTION / JUNE 2022	245.00

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 10

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
 Thru: 6/30/2022 Thru Account:

Check Nbr	Check Date	Payee	Amount
418140	6/24/2022	GOPHER BASE ANCHOR, SET OF 3 / PARKS	55.94
418141	6/24/2022	GREMMER & ASSOCIATES, INC. PROFESSIONAL SERVICES / MAY 2022	11,373.92
418142	6/24/2022	HEBERER, RANDY SIDING, STEEL ROOF, SOFFIT/FACIA / PARKS	22,050.00
418143	6/24/2022	IMPACT ACQUISITIONS LLC ADVANCE PAYMENT / ADMIN	377.60
418144	6/24/2022	INFINITY SOFTWARE SOLUTIONS, INC PERMIT BASE & TRANSFER DATA / BLDG INSP	50.00
418145	6/24/2022	LAKESIDE INTERNATIONAL LLC MISC PARTS / STREETS	126.23
418146	6/24/2022	LAMB, CAITLIN REC CLASS INSTRUCTION / JUNE 2022	90.00
418147	6/24/2022	NICKALLS, ANTHONY REC CLASS INSTRUCTION / JUNE/JULY 2022	150.00
418148	6/24/2022	ODP BUSINESS SOLUTIONS, LLC MISC. OFFICE SUPPLIES / REC	17.41
418149	6/24/2022	OZAUKEE COUNTY ANNUAL PERMIT / LICENSE FEE / REC DEPT	355.00
418150	6/24/2022	RICOH USA, INC. MONTHLY COPIER LEASE / JULY 2022 / JPD	75.36
418151	6/24/2022	SCHAEFFER MFG CO TRANSMISSION DIPSTICK TUBES / JFD	196.18
418152	6/24/2022	STREICHER'S INC. BLACK GLOVE (1) / TREVARTHAN / JPD	17.99
418153	6/24/2022	STRYKER SALES, LLC PM COT / PM COT FASTENERS / JFD	1,384.00
418154	6/24/2022	SUPPORT PAYMENT CLEARINGHOUSE PAYROLL GARNISHMENT / 06-20-22	210.77
418155	6/24/2022	TENNIES ACE HARDWARE INC. MONTHLY STATEMENT	955.79
418156	6/24/2022	VILLAGE MART MONTHLY STATMENT	7,473.90
418157	6/24/2022	WASHINGTON COUNTY SHERIFF'S OFFICE 2022 NET MOTION LICENSES / JPD	95.67
418158	6/24/2022	WCFTOA 2022 DUES / JFD	50.00

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 11

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022

From Account:

Thru: 6/30/2022

Thru Account:

Check Nbr	Check Date	Payee	Amount
418159	6/24/2022	WI SCTF PAYROLL GARNISHMENTS / 6-20-22	605.19
Grand Total			372,376.72

7/06/2022

2:17 PM

Reprint Check Register - Quick Report - Regular

Page: 12

ACCT

GENERAL VILLAGE CHECKING

Accounting Checks

Posted From: 6/01/2022 From Account:
Thru: 6/30/2022 Thru Account:

Amount

Total Expenditure from Fund # 100 - GENERAL FUND	173,885.57
Total Expenditure from Fund # 150 - HOTEL / MOTEL	9,393.27
Total Expenditure from Fund # 200 - WATER UTILITY	26,687.64
Total Expenditure from Fund # 300 - SEWER UTILITY	44,661.57
Total Expenditure from Fund # 500 - RECREATION	16,900.27
Total Expenditure from Fund # 600 - CAPITAL PROJECT FUND	65,102.39
Total Expenditure from Fund # 670 - TID #7	240.00
Total Expenditure from Fund # 800 - PARK FUND	16,870.62
Total Expenditure from Fund # 900 - FIRE & RESCUE	18,635.39
Total Expenditure from all Funds	372,376.72

VILLAGE OF JACKSON

**INDEPENDENT AUDITOR'S REPORT
AND
FINANCIAL STATEMENTS**

YEAR ENDED DECEMBER 31, 2021

Revised Draft 6 22 2022

VILLAGE OF JACKSON

TABLE OF CONTENTS

	<u>PAGES</u>
<u>INDEPENDENT AUDITORS' REPORT</u>	1 - 3
<u>BASIC FINANCIAL STATEMENTS</u>	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
STATEMENT OF NET POSITION	4
STATEMENT OF ACTIVITIES	5
FUND FINANCIAL STATEMENTS	
BALANCE SHEET - GOVERNMENTAL FUNDS	6
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION	7
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS	8
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES	9
STATEMENT OF NET POSITION - PROPRIETARY FUNDS	10 - 11
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS	12
STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS	13 - 14
STATEMENT OF FIDUCIARY NET POSITION – FIDUCIARY FUND	15
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – FIDUCIARY FUND	15
NOTES TO FINANCIAL STATEMENTS	16 - 48
<u>REQUIRED SUPPLEMENTARY INFORMATION</u>	
BUDGETARY COMPARISON SCHEDULE – GENERAL FUND REVENUES	50 - 51
BUDGETARY COMPARISON SCHEDULE – GENERAL FUND EXPENDITURES	52 - 53

VILLAGE OF JACKSON

TABLE OF CONTENTS - CONTINUED

PAGES

REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) - WISCONSIN RETIREMENT SYSTEM	54
SCHEDULE OF CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM	54
SCHEDULE OF PROPORTIONATE SHARE OF NET OPEB LIABILITY (ASSET)	55
SCHEDULE OF CONTRIBUTIONS - OPEB	55
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION	56

SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE	58
COMBINING STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE	59
COMBINING BALANCE SHEETS – NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS	60
COMBINING STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS	61



INDEPENDENT AUDITORS' REPORT

To the Village Board
Village of Jackson, Wisconsin

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Jackson, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Village of Jackson's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Village of Jackson, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of our report. We are required to be independent of the Village of Jackson and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of a Matter

As described in Note N to the financial statements, the December 31, 2021 financial statement have been restated to correct the following misstatements: (1) A prior period adjustment was made to correct the liability for compensated absences within the government-wide statements. (2) A prior period adjustment was made to correct an error in expenses reported in the prior year. (3) A prior period adjustment was made to correct the liability for unamortized premium on debt within the government-wide statements.

Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Jackson's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards we:

- Exercise professional judgment and maintain professional skepticism through the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures including examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village of Jackson's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Jackson's ability to continue as a going concern for a reasonable period of time.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

To the Village Board
Village of Jackson, Wisconsin

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's consolidated financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management as was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

Sitzberger & Company LLC
Lake Geneva, Wisconsin
June 15, 2022

Revised Draft 6 22 2022

VILLAGE OF JACKSON
STATEMENT OF NET POSITION
DECEMBER 31, 2021

	Primary Government		
	Governmental Activities	Business-type Activities	Totals
<u>ASSETS</u>			
Current assets:			
Cash and investments	\$ 7,075,716	\$ 1,707,698	\$ 8,783,414
Taxes receivable	4,248,230	-	4,248,230
Accounts receivable (net of allowance of \$81,224)	118,330	763,928	882,258
Inventory	-	28,751	28,751
Prepaid expenses	54,022	13,266	67,288
Non-current assets:			
Restricted - cash and investments	2,762,560	3,313,912	6,076,472
Special assessments receivable	248,252	-	248,252
Net pension asset	1,014,361	286,102	1,300,463
Capital assets:			
Land	2,102,671	384,719	2,487,390
Construction in progress	14,745,665	-	14,745,665
Capital assets, net of accumulated depreciation	18,915,348	29,411,400	48,326,748
TOTAL ASSETS	51,285,155	35,909,776	87,194,931
<u>DEFERRED OUTFLOWS OF RESOURCES</u>			
Deferred outflows related to pension	1,709,547	482,180	2,191,727
Deferred outflows related to OPEB	109,418	30,862	140,280
TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,818,965	513,042	2,332,007
<u>LIABILITIES</u>			
Current liabilities:			
Accounts payable, tax equivalent, and other accrued expenses	750,664	384,501	1,135,165
Accrued salaries and benefits	176,126	24,175	200,301
Accrued interest	87,215	-	87,215
Deposits held	142,426	39,669	182,095
Developer agreement payments	118,952	-	118,952
Long-term debt, due within one year	2,221,211	-	2,221,211
Non-current liabilities:			
Developer agreement payments	1,695,370	-	1,695,370
Long-term debt, due in more than one year	19,832,115	-	19,832,115
Unamortized premium on debt	787,928	-	787,928
Net OPEB liability	237,771	67,063	304,834
Accrued compensated absences	334,752	98,165	432,917
TOTAL LIABILITIES	26,384,530	613,573	26,998,103
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Property taxes	6,884,700	-	6,884,700
Deferred inflows related to pension	2,222,243	626,786	2,849,029
Deferred inflows related to OPEB	27,890	7,867	35,757
TOTAL DEFERRED INFLOWS OF RESOURCES	9,134,833	634,653	9,769,486
<u>NET POSITION</u>			
Net investment in capital assets	16,460,643	29,796,119	46,256,762
Restricted	970,482	3,313,912	4,284,394
Unrestricted	153,632	2,064,561	2,218,193
TOTAL NET POSITION	\$ 17,584,757	\$ 35,174,592	\$ 52,759,349

See accompanying notes.

VILLAGE OF JACKSON
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Totals
					Governmental Activities	Business-type Activities	
PRIMARY GOVERNMENT							
<u>GOVERNMENTAL ACTIVITIES</u>							
General government	\$ 641,571	\$ 125,933	\$ 376,807	\$ 58,607	\$ (80,224)	\$ -	\$ (80,224)
Public safety	2,870,769	696,717	435,948	111,424	(1,626,680)	-	(1,626,680)
Public works	1,437,005	98,140	325,196	-	(1,013,669)	-	(1,013,669)
Culture and recreation	831,182	324,065	42,959	60,100	(404,058)	-	(404,058)
Conservation and development	274,688	2,500	-	-	(272,188)	-	(272,188)
Interest on long-term debt	581,102	-	-	-	(581,102)	-	(581,102)
TOTAL GOVERNMENTAL	6,636,317	1,247,355	1,180,910	230,131	(3,977,921)	-	(3,977,921)
<u>BUSINESS-TYPE ACTIVITIES</u>							
Water	1,532,997	1,351,629	-	275,594	-	94,226	94,226
Sewer	1,930,292	1,870,078	-	470,342	-	410,128	410,128
TOTAL BUSINESS-TYPE	3,463,289	3,221,707	-	745,936	-	504,354	504,354
TOTAL PRIMARY GOVERNMENT	\$ 10,099,606	\$ 4,469,062	\$ 1,180,910	\$ 976,067	(3,977,921)	504,354	(3,473,567)
<u>GENERAL REVENUES</u>							
Property taxes					6,099,014	-	6,099,014
Mobile home fees					89,425	-	89,425
Motel/Hotel room tax					45,948	-	45,948
Payments in lieu of taxes					260,758	-	260,758
State aids - Unrestricted					398,523	-	398,523
Interest on investments					15,086	2,055	17,141
Miscellaneous					74,762	-	74,762
Rent					57,367	-	57,367
Gain on sale of Village property					6,804	-	6,804
TOTAL GENERAL REVENUES					7,047,687	2,055	7,049,742
CHANGE IN NET POSITION					3,069,766	506,409	3,576,175
NET POSITION - BEGINNING OF YEAR					14,592,544	34,585,749	49,178,293
Prior Period Adjustment					(77,553)	82,434	4,881
NET POSITION - BEGINNING OF YEAR, AS RESTATED					14,514,991	34,668,183	49,183,174
NET POSITION - END OF YEAR					\$ 17,584,757	\$ 35,174,592	\$ 52,759,349

See accompanying notes.

**VILLAGE OF JACKSON
BALANCE SHEETS
GOVERNMENTAL FUNDS
DECEMBER 31, 2021**

	General Fund	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<u>ASSETS</u>					
Cash and investments	\$ 3,858,424	\$ 1,759,170	\$ 525,341	\$ 932,781	\$ 7,075,716
Receivables:					
Taxes	1,881,157	1,421,159	655,104	290,810	4,248,230
Accounts (net of allowance for doubtful accounts of \$81,224)	38,833	-	-	77,335	116,168
Special assessments	-	-	238,212	10,040	248,252
Delinquent special charges	146	-	-	-	146
Delinquent personal property tax	2,016	-	-	-	2,016
Prepaid expenses	42,829	-	-	11,193	54,022
Restricted Assets:					
Cash and investments	88,866	4,918	2,645,373	23,403	2,762,560
TOTAL ASSETS	5,912,271	3,185,247	4,064,030	1,345,562	14,507,110
<u>LIABILITIES</u>					
Accounts payable and accrued expenses	117,966	-	581,094	51,604	750,664
Accrued salaries and fringes	128,176	-	-	47,950	176,126
Deposits held	2,368	-	140,058	-	142,426
TOTAL LIABILITIES	248,510	-	721,152	99,554	1,069,216
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Property taxes	3,062,728	2,320,042	1,030,460	471,470	6,884,700
Special assessments	-	-	271,304	11,474	282,778
TOTAL DEFERRED INFLOWS OF RESOURCES	3,062,728	2,320,042	1,301,764	482,944	7,167,478
<u>FUND BALANCES</u>					
Nonspendable	42,829	-	-	11,193	54,022
Restricted	88,866	865,205	-	16,411	970,482
Assigned	-	-	2,041,114	805,926	2,847,040
Unassigned	2,469,338	-	-	(70,466)	2,398,872
TOTAL FUND BALANCES	\$ 2,601,033	\$ 865,205	\$ 2,041,114	\$ 763,064	\$ 6,270,416

See accompanying notes.

VILLAGE OF JACKSON
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
DECEMBER 31, 2021

TOTAL FUND BALANCES - GOVERNMENTAL FUNDS \$ 6,270,416

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds as assets.

Capital assets	46,749,084	
Accumulated depreciation	(10,985,400)	
		35,763,684

Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as deferred inflows of resources in the funds.

Special assessments to be collected		282,778
-------------------------------------	--	---------

The Village's proportionate share of the Wisconsin Retirement System net pension asset is reported on the statement of net position, but is not reported in the governmental funds.

1,014,361

The Village's proportionate share of the net OPEB liability for the Local Retiree Life Insurance Fund ("LRLIF") administered by the Wisconsin Department of Employee Trust Funds ("ETF") is reported on the statement of net position, but is not reported in the governmental funds.

(237,771)

Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods, and therefore, are not reported in the governmental funds.

Deferred outflows related to pensions	1,709,547	
Deferred inflows related to pensions	(2,222,243)	
Deferred outflows related to OPEB	109,418	
Deferred inflows related to OPEB	(27,890)	
		(431,168)

Long-term debt and related items are not due and payable in the current period and, therefore, are not reported in the governmental funds.

Long-term debt and related items at year end consist of:

Long-term debt	(22,053,326)	
Unamortized premium on debt issuance	(787,928)	
Developer agreements	(1,814,322)	
Compensated absences	(334,752)	
		(24,990,328)

Accrued interest payable on debt is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.

(87,215)

TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES		\$ 17,584,757
---	--	----------------------

See accompanying notes.

VILLAGE OF JACKSON
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2021

	General Fund	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<u>REVENUES</u>					
Taxes	\$ 3,127,704	\$ 1,875,577	\$ 1,070,185	\$ 422,590	6,496,056
Special assessments	-	-	44,064	27,036	71,100
Intergovernmental revenue	1,081,241	-	31,913	73,659	1,186,813
Licenses and permits	399,797	-	-	-	399,797
Fines and forfeitures	35,875	-	-	-	35,875
Charges for services	190,407	-	-	743,829	934,236
Intergovernmental charges for services	-	-	-	377,187	377,187
Interest income	7,164	11	7,847	2,661	17,683
Other	108,219	-	58,608	19,083	185,910
TOTAL REVENUES	4,950,407	1,875,588	1,212,647	1,666,045	9,704,657
<u>EXPENDITURES</u>					
Current:					
General government	711,692	-	9,625	114,747	836,064
Public safety	1,807,152	-	-	929,084	2,736,236
Public works	990,784	-	156,083	-	1,146,867
Culture and recreation	215,446	-	-	542,112	757,558
Capital outlay	59,928	-	8,889,537	543,111	9,492,576
Debt Service:					
Principal	-	1,987,357	60,302	104,255	2,151,914
Interest and fiscal charges	-	404,006	-	-	404,006
Debt issuance costs	-	115,674	72,605	-	188,279
TOTAL EXPENDITURES	3,785,002	2,507,037	9,188,152	2,233,309	17,713,500
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	1,165,405	(631,449)	(7,975,535)	(567,264)	(8,008,843)
<u>OTHER FINANCING SOURCES (USES)</u>					
Proceeds from sale of capital assets	6,804	-	-	-	6,804
Proceeds on debt	-	-	8,030,000	-	8,030,000
Premium on debt issuance	-	445,417	-	-	445,417
Transfers in (out)	(379,083)	435,198	(166,600)	110,485	-
TOTAL OTHER FINANCING SOURCES (USES)	(372,279)	880,615	7,863,400	110,485	8,482,221
NET CHANGE IN FUND BALANCES	793,126	249,166	(112,135)	(456,779)	473,378
FUND BALANCES - BEGINNING	1,807,907	616,039	2,153,249	1,219,843	5,797,038
FUND BALANCES - ENDING	\$ 2,601,033	\$ 865,205	\$ 2,041,114	\$ 763,064	\$ 6,270,416

See accompanying notes.

VILLAGE OF JACKSON
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL
FUNDS TO THE STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2021

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS **\$ 473,378**

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay	9,492,576	
Depreciation expense	(856,773)	
		8,635,803

Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements. (11,902)

In the statement of activities, the cost of pension and OPEB benefits earned net of employee contributions is reported as an expense. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used.

Pension (expense) revenue	115,863	
Village pension contributions	195,796	
OPEB expense	(31,732)	
Village OPEB contributions	860	
		280,787

Governmental funds report proceeds from the issuance of long-term debt as other financing sources, but issuing debt increases long-term liabilities in the statement of net position. Repayments of long-term debt principal are expenditures in the governmental funds but the repayments reduce long-term liabilities in the statement of net position.

Proceeds on issuance of debt	(8,030,000)	
Premium on issuance of debt	(445,417)	
Amortization of premium on debt	44,411	
Principal payments on developer agreement	164,557	
Principal payments on bonds, notes, and capital leases	1,987,357	
		(6,279,092)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Changes in interest accrued on long-term debt	(26,705)	
Changes in compensated absences	(2,503)	
		(29,208)

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES **\$ 3,069,766**

See accompanying notes.

VILLAGE OF JACKSON
STATEMENTS OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2021

	Business-type Activities - Enterprise Funds		
	Water Utility	Sewer Utility	Totals
<u>ASSETS</u>			
Current Assets:			
Cash and investments	\$ 388,804	\$ 1,318,894	\$ 1,707,698
Customer and other accounts receivable	339,372	424,556	763,928
Inventories	28,751	-	28,751
Prepaid expenses	6,633	6,633	13,266
Total Current Assets	763,560	1,750,083	2,513,643
Non-current Assets:			
Cash and investments - restricted	37,732	3,276,180	3,313,912
Net pension asset	130,046	156,056	286,102
Capital Assets:			
Land	352,219	32,500	384,719
Capital assets, net of accumulated depreciation	16,921,298	12,490,102	29,411,400
Total Non-current Assets	17,441,295	15,954,838	33,396,133
TOTAL ASSETS	18,204,855	17,704,921	35,909,776
<u>DEFERRED OUTFLOWS OF RESOURCES</u>			
Deferred outflows related to pension	219,173	263,007	482,180
Deferred outflows related to OPEB	14,028	16,834	30,862
TOTAL DEFERRED OUTFLOWS OF RESOURCES	233,201	279,841	513,042
TOTAL ASSETS AND DEFERRED OUTFLOWS	\$ 18,438,056	\$ 17,984,762	\$ 36,422,818

See accompanying notes.

VILLAGE OF JACKSON
STATEMENTS OF NET POSITION - CONTINUED
PROPRIETARY FUNDS
DECEMBER 31, 2021

	Business-type Activities - Enterprise Funds		
	Water Utility	Sewer Utility	Totals
<u>LIABILITIES</u>			
Current Liabilities:			
Accounts payable	\$ 33,080	\$ 36,788	\$ 69,868
Accrued salaries and benefits	11,098	13,077	24,175
Accrued property tax equivalent	314,633	-	314,633
Deposits held	20,712	18,957	39,669
Total Current Liabilities	379,523	68,822	448,345
Non-current liabilities:			
Net OPEB liability	30,483	36,580	67,063
Accrued compensated absences	45,240	52,925	98,165
Total Non-current Liabilities	75,723	89,505	165,228
TOTAL LIABILITIES	455,246	158,327	613,573
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Deferred inflows related to pension	284,903	341,883	626,786
Deferred inflows related to OPEB	3,576	4,291	7,867
TOTAL DEFERRED INFLOWS	288,479	346,174	634,653
<u>NET POSITION</u>			
Net investment in capital assets	17,273,517	12,522,602	29,796,119
Restricted for:			
Capital Projects	37,732	2,021,949	2,059,681
Equipment Replacement	-	1,254,231	1,254,231
Unrestricted	383,082	1,681,479	2,064,561
TOTAL NET POSITION	\$ 17,694,331	\$ 17,480,261	\$ 35,174,592

See accompanying notes.

VILLAGE OF JACKSON
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2021

	Business-type Activities - Enterprise Funds		
	Water	Sewer	
	Utility	Utility	Totals
<u>OPERATING REVENUES</u>			
Charges for service	\$ 1,351,629	\$ 1,866,881	\$ 3,218,510
Other operating revenues	44,760	3,197	47,957
TOTAL OPERATING REVENUES	1,396,389	1,870,078	3,266,467
<u>OPERATING EXPENSES</u>			
Operation and maintenance	719,986	1,103,644	1,823,630
Taxes	328,634	-	328,634
Depreciation	484,377	826,648	1,311,025
TOTAL OPERATING EXPENSES	1,532,997	1,930,292	3,463,289
OPERATING INCOME (LOSS)	(136,608)	(60,214)	(196,822)
<u>NONOPERATING REVENUES (EXPENSES)</u>			
Interest income	104	1,951	2,055
INCOME BEFORE CONTRIBUTIONS AND TRANSFERS	(136,504)	(58,263)	(194,767)
Capital contributions/Impact fees	230,834	470,342	701,176
CHANGE IN NET POSITION	94,330	412,079	506,409
NET POSITION - BEGINNING OF YEAR	17,583,937	17,001,812	34,585,749
Prior Period Adjustment	16,064	66,370	82,434
NET POSITION - BEGINNING OF YEAR, AS RESTATED	17,600,001	17,068,182	34,668,183
NET POSITION - END OF YEAR	\$ 17,694,331	\$ 17,480,261	\$ 35,174,592

See accompanying notes.

VILLAGE OF JACKSON
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2021

	Business-type Activities - Enterprise Funds		
	Water Utility	Sewer Utility	Totals
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>			
Receipts from customers and users	\$ 1,399,468	\$ 1,899,977	\$ 3,299,445
Payments to suppliers	(773,086)	(758,121)	(1,531,207)
Payments to employees	(302,448)	(432,766)	(735,214)
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>323,934</u>	<u>709,090</u>	<u>1,033,024</u>
<u>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</u>			
Capital contributions/impact fees	230,834	470,342	701,176
Acquisition and construction of capital assets	(449,956)	(206,041)	(655,997)
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	<u>(219,122)</u>	<u>264,301</u>	<u>45,179</u>
<u>CASH FLOWS FROM INVESTING ACTIVITIES</u>			
Interest income	104	1,951	2,055
NET CHANGE IN CASH AND INVESTMENTS	104,916	975,342	1,080,258
CASH AND INVESTMENTS - BEGINNING OF YEAR	<u>321,620</u>	<u>3,619,732</u>	<u>3,941,352</u>
CASH AND INVESTMENTS - END OF YEAR	<u>\$ 426,536</u>	<u>\$ 4,595,074</u>	<u>\$ 5,021,610</u>

See accompanying notes.

VILLAGE OF JACKSON
STATEMENT OF CASH FLOWS - CONTINUED
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2021

	Business-type Activities - Enterprise Funds		
	Water Utility	Sewer Utility	Totals
<u>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET</u>			
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>			
Operating income (loss)	\$ (136,608)	\$ (60,214)	\$ (196,822)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	512,458	826,648	1,339,106
Changes in assets and liabilities:			
(Increase) decrease in customer and other receivables	3,079	29,899	32,978
(Increase) decrease in inventories	13,814	-	13,814
(Increase) decrease in prepaid expenses	(6,633)	(6,633)	(13,266)
(Increase) decrease related to pensions and OPEB	(36,000)	(43,201)	(79,201)
Increase (decrease) in accounts payable	(68,167)	(118,169)	(186,336)
Increase (decrease) in accrued liabilities	55,093	2,180	57,273
Increase (decrease) in compensated absences payable	(13,102)	78,580	65,478
NET CASH FLOWS PROVIDED (USED) BY OPERATING ACTIVITIES	\$ 323,934	\$ 709,090	\$ 1,033,024
<u>RECONCILIATION OF CASH AND INVESTMENTS TO STATEMENT OF NET POSITION - PROPRIETARY FUNDS</u>			
Cash and investments reported as current assets	\$ 388,804	\$ 1,318,894	\$ 1,707,698
Cash and investments reported as restricted assets	37,732	3,276,180	3,313,912
TOTAL CASH AND INVESTMENTS	\$ 426,536	\$ 4,595,074	\$ 5,021,610
<u>NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES</u>			
Capital outlay paid by developers	\$ 174,254	\$ 193,440	\$ 367,694

See accompanying notes.

VILLAGE OF JACKSON
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUND
DECEMBER 31, 2021

	<u>Custodial Funds</u>
	<u>Tax Collection Fund</u>
<u>ASSETS</u>	
Cash and investments	\$ 3,576,023
Taxes receivable	<u>5,653,795</u>
TOTAL ASSETS	<u>9,229,818</u>
<u>LIABILITIES</u>	
Due to other taxing units	<u>9,229,818</u>
TOTAL LIABILITIES	<u>9,229,818</u>
NET POSITION	<u><u>\$ -</u></u>

VILLAGE OF JACKSON
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUND
YEAR ENDED DECEMBER 31, 2021

	<u>Custodial Funds</u>
	<u>Tax Collection Fund</u>
<u>ADDITIONS</u>	
Collection of property tax	\$ 7,960,706
TOTAL ADDITIONS	<u>7,960,706</u>
<u>DEDUCTIONS</u>	
Distributions to other governmental units	<u>7,960,706</u>
TOTAL DEDUCTIONS	<u>7,960,706</u>
NET POSITION, January 1	<u>-</u>
NET POSITION, December 31	<u><u>\$ -</u></u>

See accompanying notes.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021

Note A - Summary of Significant Accounting Policies

The financial statements of the Village of Jackson (the “Village”) have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the Village are described below.

Financial Reporting Entity

This report includes all of the funds of the Village of Jackson (“Village”). The reporting entity for the Village consists of (a) the primary government, (b) organizations for which the primary government is financially accountable and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization’s governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) The primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities are, in substance, part of the government’s operations and are reported with similar funds of the primary government.

This report does not contain any component units or blended component units.

Basis of Presentation

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenue, and other non-exchange revenues. Business-type activities are financed, in whole or in part, by fees charged to external parties for goods and services. Eliminations have been made to avoid double counting of internal activities of the Village.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Basis of Presentation (continued)

Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses.

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- a. Total assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or proprietary fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds and proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Major Governmental Funds

The Village reports the following major governmental funds:

General Fund – The General Fund is the primary operating fund of the Village and is always classified as a major fund. It is used to account for all financial transactions except those legally and/or administratively required to be accounted for in another fund.

Debt Service Fund – This fund accounts for the accumulation of resources for, and the payment of, general long-term obligations principal, interest and related costs (other than debt accounted for in the Proprietary Funds).

Capital Projects Fund – This fund accounts for the activities involving borrowing for construction or purchase of capital assets. Transactions of Tax Incremental District No. 4 may also be included in this fund.

Major Proprietary Funds

The Village reports the following major proprietary funds:

Water Utility Enterprise Fund – This fund accounts for the activities of operating the water distribution system.

Sewer Utility Enterprise Fund – This fund accounts for the activities of operating the sewage treatment plant, sewage pumping stations, and collections systems.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Non-Major Funds

The Village reports the following non-major governmental funds:

Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or assigned to expenditures for specific purposes. The Village reports the following non-major special revenue funds:

Fire/EMS Fund
Recreation Fund
Hotel/Motel Tax Fund
Park Fund

Capital Projects Funds – Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures of funds for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village reports the following non-major capital projects funds:

Tax Incremental District No. 5
Tax Incremental District No. 6
Tax Incremental District No. 7

Additionally, the Village reports the following fund type:

Fiduciary Funds – Custodial funds are used to account for assets held by the Village in a purely custodial capacity. The Village's custodial fund is used for recording assets collected for other taxing jurisdictions. Since by definition these assets are held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not included in the preparation of the government-wide financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's Water and Sewer Utilities, and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, pension and OPEB expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows of resources. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled to the resources and the amounts are available. Amounts owed to the Village which are not available, are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources. Amounts received prior to meeting eligibility requirements are recorded as unearned revenue.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred inflows of resources. Delinquent special assessments being held by the county are reported as receivable and deferred inflows of resources.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments, and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

The Village reports deferred inflows of resources on its governmental funds balance sheet. Deferred inflows arise from taxes levied in the current year which are for subsequent years' operations. For governmental fund financial statements, deferred inflows of resources arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. In subsequent periods, when both revenue recognition criteria are met, the liability for deferred inflows of resources is removed from the balance sheet and revenue is recognized.

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds allow the accrual basis of accounting, and do not have a measurement focus.

The proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Village's enterprise funds are charges to customers for services. Operating expenses for proprietary funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

All Financial Statements

The preparation of the Village's financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

Cash and Investments

The Village's cash and investments are considered to be cash on hand, demand deposits, savings deposits, certificates of deposit, the Wisconsin Local Government Investment Pool and government agency securities.

For purposes of the statement of cash flows for the enterprise funds, cash equivalents are temporary cash investments with a maturity of three months or less at the date of purchase. Pooled bank accounts that are shared between its various accounting funds are maintained.

Investments are measured at fair value on a recurring basis. *Recurring* fair value measurements are those that GASB Statements require or permit in the statement of net position at the end of each reporting period.

As discussed in Footnote C, the Village categorizes fair value measurements of its investments based on the hierarchy established by GAAP. The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Exchange Traded Funds: Valued at the closing price reported on the active market on which the individual securities are traded.

The local government investment pool ("LGIP") is valued at amortized cost, and the certificates of deposit ("CD's") are valued at cost plus accrued interest.

Receivables

In the government-wide statements, receivables consist of all revenues earned or to which the Village is otherwise entitled and has not yet received.

In the fund financial statements, material include revenue accruals such as intergovernmental grants and aids and other similar revenues since they are usually both measurable and available. Receivables collectible, but not available, are deferred in the fund financial statements in accordance with the modified accrual basis of accounting but not deferred in the government-wide financial statements in accordance with the accrual basis of accounting. Interest earnings are recorded when earned only if paid within 60 days since they would be considered both measurable and available.

Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. No provision for uncollectible accounts receivable has been made for the proprietary funds because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Receivables (continued)

Property taxes are recorded in the year levied as receivables and deferred inflows of resources. They are recognized as revenues in the succeeding year when services financed by the levy are provided. In addition to property taxes for the municipality, taxes are collected for and remitted to the state and county governments as well as the local and vocational school districts. Taxes for all state and other local governmental units billed in the current year for the succeeding year are reflected as receivables and as due to other governmental units on the statement of net position – fiduciary (agency) fund. Taxes are levied in December on the assessed value as of the prior January 1.

Details of the Village’s property tax calendar for the 2021 tax levy follows:

Lien and levy dates	December 2021
Real estate collection due dates:	
First installment due	January 31, 2022
Second installment due	July 31, 2022
Personal property tax due in full	January 31, 2022
Final settlement with county	August 2022
Tax sale of 2021 delinquent real estate taxes	October 2024

Delinquent real estate taxes as of July 31 are paid in full by the County, which assumes the collection. Therefore, management has determined that no allowance accounts are considered necessary.

Inventories

Inventories of the utility enterprise fund are generally used in the operation and maintenance of the Water Utility. The inventories are valued at cost using the first-in/first-out method (“FIFO”), which approximates market value. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements or other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

Cash and equivalents of the Village’s governmental and proprietary funds have been restricted for the following purposes:

	Governmental Funds	Proprietary Funds	Total
Impact fees	\$ 88,866	\$ 37,732	\$ 126,598
Capitalized interest	4,918		4,918
Unspent debt proceeds	2,668,776	-	2,668,776
Equipment replacement fund	-	1,254,231	1,254,231
Connection fees	-	2,021,949	2,021,949
Total Restricted Assets	\$ 2,762,560	\$ 3,313,912	\$ 6,076,472

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Capital Assets

Government Wide Statements

Capital assets, which include property, plant and equipment and intangible assets, are reported in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial cost of more than \$5,000 for general capital assets and infrastructure assets, with an estimated useful life in excess of two years. All capital assets are valued at historical cost or estimated historical costs if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

Prior to January 2004, infrastructure assets of governmental funds were not capitalized. Upon implementing GASB Statement No. 34, governmental units are required to account for all capital assets, including infrastructure, in the government-wide statements prospectively from the date of implementation. Retroactive reporting of all major general infrastructure assets is encouraged but not required. The Village has not retroactively reported infrastructure acquired by its governmental fund types prior to implementation of GASB Statement No. 34.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed funds proceeds. No interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation.

The range of estimated useful lives by type of asset is as follows:

Buildings	20 – 50 Years
Land improvements	20 – 50 Years
Equipment	5 – 25 Years
Infrastructure	40 Years

Fund Financial Statements

In the fund financial statements, capital assets acquired in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

Compensated Absences

Employees earn vacation time and compensatory time off in varying amounts in accordance with Village policy. All full-time employees are eligible for paid vacation annually on the anniversary of their date of hire. Payments for vacation will be made at rates in effect when the benefits are used. At December 31, 2021, the total vacation and compensatory benefits accrued were \$334,752 for the governmental activities and \$98,165 for the business-type activities.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Compensated Absences (continued)

Full-time employees may accumulate unused sick leave up to a maximum of 960 hours. Upon retirement from Village employment, in accordance with any provisions of the Wisconsin State Retirement Fund, fifty (50) percent of the value of the accrued sick leave hours, to a maximum of 480 hours based on the last hourly base rate, shall be placed into an account to be used by the retiree or his spouse for medical insurance premiums.

Nonexempt employees shall be allowed to utilize accrued compensatory time off, subject to approval of the Department Head, provided the employee gives advance notice of two (2) working days. The choice of compensatory time credit or pay must be made by the employee when the overtime is worked. Compensatory time off will be allowed to accumulate until the employee has accrued a total of forty (40) hours in a regenerated account. Accumulated compensatory time off must be used in the calendar year in which it is earned, except that compensatory time off earned in November and December in a given year may be used on or before March 1st of the following year. In the event that accumulated compensatory time off is not used by the dates set forth above, employees will be paid on the first pay period in January of the next year for the unused time unless extenuating medical or operational reasons exist. Exempt employees are not eligible for compensatory time off.

All vested vacation and sick leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Deferred Outflows / Inflows of Resources

In accordance with GASB, the statement of financial position will sometimes report separate sections for deferred outflows and inflows of resources.

The separate financial statement element, deferred outflows of resources, represents an increase in net position or fund balance that applies to future period(s) and thus, will not be recognized as an outflow of resources (expense/expenditure) until then. The Village reports deferred outflows of resources related to pensions and OPEB.

The separate financial statement element, deferred inflows of resources, represents an increase in net position or fund balance that applies to a future period(s) and thus, will not be recognized as an inflow of resources (revenue) until then. The Village reports deferred inflows of resources related to property taxes, pensions, and OPEB.

Long-term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, developer agreements, and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debt and premiums on issuance are reported as other financing sources. Payments of principle and interest, losses on debt refunding, as well as costs of issuance are reported as expenditures.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Long-term Obligations (continued)

For the government-wide statements, bond premiums are deferred and amortized over the life of the issue using the straight-line method. Gains or losses on refunding are amortized over the remaining life of the old debt, or the life of then new debt, whichever is shorter. Unamortized premiums are shown as a liability on the statement of net position. The balance at year-end for gains/losses, is shown as a deferred outflows or resources or deferred inflow of resources on the statement of net position. The accounting for proprietary fund obligations is the same in the fund financial statements as it is in the government-wide financial statements.

Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the Wisconsin Retirement System (“WRS”) and additions to/deductions from WRS’ fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits (OPEB)

The fiduciary net position of the Local Retiree Life Insurance Fund (“LRLIF”) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense (revenue), and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF’s fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Net Position and Fund Balances

Government-wide Financial Statements

Equity is classified as Net Position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances or any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position - Consists of Net Position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.

Unrestricted Net Position – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

When both restricted and unrestricted resources are available for use, it is the Village’s policy to use restricted resources first, then unrestricted resources as they are needed.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Net Position and Fund Balances (continued)

Governmental Fund Financial Statements

Governmental fund equity is classified as fund balance. GASB established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is found to observe constraints imposed upon the use of the resources reported in governmental funds. The initial distinction that is made is identifying amounts that are considered nonspendable. Fund balance is further classified as restricted, committed, assigned and unassigned. The Village's fund balance classification policies and procedures are as follows:

Non-spendable Fund Balance - includes amounts that cannot be spent because they are not in a spendable form and cannot be converted to cash or because they are legally or contractually required to remain intact.

Restricted Fund Balance - includes amounts that have constraints placed upon the use of the resources either by an external party or imposed by law through a constitutional provision or enabling legislation.

Committed Fund Balance - includes amounts that can be used only for the specific purposes pursuant to constraints imposed by a formal action of the Village Board, the Village's highest level of decision-making authority. This formal action is a Village Board resolution.

Assigned Fund Balance - includes amounts that are constrained by the Village's intent to be used for a specific purpose, but are neither restricted nor committed. For governmental funds, other than the general fund, this is the residual amount within the fund that is not restricted or committed. Assignments of fund balance are created by the Village Board.

Unassigned Fund Balance - is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports an unassigned fund balance amount.

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) resources are available, it is the Village's general policy to use restricted resources first.

When expenditures/expenses are incurred for purposes for which unrestricted (committed, assigned, and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the Village's general policy to spend committed resources first, followed by assigned amounts, and then unassigned amounts.

Proprietary fund equity is classified in the same manner as the Government-wide statements.

Claims and Judgements

Claims and judgments are recorded as liabilities if all of the conditions of GASB pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note A - Summary of Significant Accounting Policies (continued)

Utility User Rates

Water Utility user rates currently in place were approved by the Village Board effective February 11, 2020. Sewer Utility rates currently in place were approved by the Village Board effective April 15, 2017.

Note B - Stewardship, Compliance, and Accountability

DNR Replacement Fund

The Wisconsin Department of Natural Resources required the creation of an equipment replacement fund as a condition of receiving a grant for the sewer utility. The equipment replacement fund has been established and the balance at December 31, 2021 was \$1,254,231.

Permitted Investments

Wisconsin Statute 66.0603 authorizes the Village to invest in the following types of investments:

- Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association which is authorized to transact business in Wisconsin.
- Bonds or securities of any county, drainage district, technical college district, Village, City, Town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or by the Wisconsin Aerospace Authority.
- Bonds or securities issued or guaranteed by the federal government and its agencies.
- The local government investment pool.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note C - Cash and Investments

The Village's cash and investments at December 31, 2021 consisted of the following:

	<u>Cash</u>	<u>Investments</u>	<u>Total</u>
Custodial Risk:			
Petty Cash:	\$ 150	\$ -	\$ 150
Demand deposits	5,707,704	-	5,707,704
Money market	6,459,717	-	6,459,717
Local government investment pool	-	3,873,312	3,873,312
Custodial and Interest Rate Risk:			
Certificates of deposit	-	808,026	808,026
Custodial, Interest Rate and Credit Risk:			
Mutual Funds - Gov. Obligations	-	1,587,000	1,587,000
Total cash and investments	<u>\$ 12,167,571</u>	<u>\$ 6,268,338</u>	<u>\$ 18,435,909</u>

The Village's cash and investments are reported in the financial statements as follows:

Per Statement of Net Position

Cash and investments	\$ 8,783,414
Restricted cash and investments	6,076,472

Per Statement of Fiduciary Net Position

Cash and investments	3,576,023
Total cash and investments	<u>\$ 18,435,909</u>

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000. Deposits in local banks and the Wisconsin Government Investment Pool ("LGIP") are also insured by the State Deposit Guarantee Fund ("SDGF") in the amount of \$400,000 per financial institution. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to individual participants. Investments in the local government investment pool are covered under a surety bond issued by Financial Security Assurance, Inc. The bond insures against losses arising from principal defaults on substantially all types of securities acquired by the pool. The bond provides unlimited coverage on principal losses, reduced by any FDIC, SDGF insurance, and income on the investment during the calendar quarter a loss occurs.

The LGIP does not have a credit quality rating and is also not subject to credit risk disclosures because investments are not issued in securities form. It is part of the State Investment Fund ("SIF") and is managed by the State of Wisconsin Investment Board. The LGIP is not registered with the Securities and Exchange Commission but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually and carries investments at amortized cost for purposes of calculating income to participants. At December 31, 2021 the fair value of the Village's share of the LGIP's assets was substantially equal to the amount reported in these statements.

In accordance with certain contractual provisions, investment income associated with LGIP is assigned to the corresponding fund in which the assets are held. Participants in LGIP have the right to withdraw their funds in total on one day's notice. The LGIP does not include any involuntary participants.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note C - Cash and Investments (continued)

A separate financial report for SIF is prepared in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. Copies of the report can be obtained from [HTTP://www.doa.state.wi.us/Division/Budget-and-Financial/LGIP](http://www.doa.state.wi.us/Division/Budget-and-Financial/LGIP).

The Village has investments through Ehlers Investment Partners, LLC and TD Ameritrade consisting of cash, certificates of deposit, and mutual funds. Ehlers Investment Partners is registered with the Securities and Exchange Commission. Investments are valued at amortized cost, which approximates market value. Funds may be withdrawn from bank deposit accounts and money market accounts upon order.

TD Ameritrade provides each client with \$149.5 million worth of protection for securities and \$2 million of protection for cash through supplemental coverage provided by London insurers. A separate financial report for TD Ameritrade may be obtained from <http://www.tdameritrade.com/financialstatement.html>.

The Village has adopted an investment policy which permits all investments allowed under the state statutes.

Custodial Risk

Custodial risk is the risk that, in the event of a financial institution failure, the Village's deposits may not be returned to the Village. The Village's carrying value for cash and investments was \$18,435,909 at December 31, 2021, of which \$3,695,373 was fully insured, \$12,456,714 was collateralized by pledges, and \$2,283,822 was uninsured and uncollateralized.

The Village has policies to minimize custodial risk, which is the risk that in the event of a financial institution failure, the Village's deposits may not be returned to it, by:

- Maintaining a list of financial institutions, public depositories and broker/dealers authorized by resolution to provide deposit and investment services.
- All financial institutions, public depositories and broker/dealers authorized by resolution to provide deposit and investment services must supply as appropriate audited financial statements demonstrating compliance with state and federal capital adequacy guidelines.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. As a means of limiting its exposure to fair value losses arising from rising interest rates, the Village's investment policy limits the maturity of any security in accordance with state statutes and structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. Information regarding the exposure of the Village's investments to this risk using the segmented time distribution model is as follows:

Type of Investment	Fair Value	Investment Maturities in Years	
		Less than 1 Year	1-5 Years
Ehlers Investments			
Mutual Funds	\$ 1,587,000	\$ 1,587,000	\$ -
Certificates of deposit	808,026	768,929	39,097
	\$ 2,395,026	\$ 2,355,929	\$ 39,097

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note C - Cash and Investments (continued)

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. Government Securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure.

The Village has policies to minimize credit risk, which is the risk of loss due to the failure of the security issuer or backer, by:

- Limiting investments to the types of securities listed in the policy resolution.
- The Village Board shall by resolution each year approve the public depositories within the Village that are deemed appropriate for use under the state and federal law.
- Diversifying the investment portfolio so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.
- Maintain balances with its banking financial institutions that do not exceed the combined amount FDIC insurance and State Deposit Guarantee Fund insurance, along with the amount of collateralized deposits per an agreement with its primary banking institution. However, deposits may temporarily exceed the insured and collateralized amounts during periods when property taxes are collected.

The Village's deposits were exposed to custodial credit risk as follows:

<u>Type of Investment</u>	<u>Amount</u>	<u>Rating as of 12/31/2021</u>
Ehlers Investments		
Mutual Funds - Government Agency Securities	<u>\$ 1,587,000</u>	AAAm

Fair Value Measurements of Investments

The Village categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets and is described as follows:

- Level 1 Unadjusted quoted prices in active markets for identical assets or liabilities that a government can access at the measurement date.
- Level 2 Significant inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 Significant unobservable inputs for an asset or liability.

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Exempt from Disclosure</u>	<u>Total</u>
Certificates of deposit	\$ -	\$ -	\$ -	\$ 808,026	\$ 808,026
LGIP	-	-	-	3,873,312	3,873,312
Mutual funds	1,587,000	-	-	-	1,587,000
	<u>\$ 1,587,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,681,338</u>	<u>\$ 6,268,338</u>

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note D - Receivables

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not available and cannot be used to liquidate liabilities of the current period. Special assessments are not available and cannot be used to liquidate liabilities in the current period. Governmental funds also report deferred inflows of resources in connection with resources that have been received, but not yet earned.

A provision for uncollectable accounts has been provided for rescue squad receivables as the Village has determined that some accounts will not be collected. The receivable and allowance at year end for these rescue squad services were \$147,019 and (\$81,224), respectively.

A provision for uncollectable accounts has not been provided in the customer accounts receivable of the Water and Sewer utilities as the Village has the statutory authority to collect all delinquent utility bills from the property tax roll.

At the end of the current fiscal year, the various components of deferred revenue and deferred inflows of resources reported in the governmental funds were as follows:

Description	Unearned
Property taxes	\$ 6,884,700
Special assessments	282,778
Total Deferred / Unearned Revenue for Governmental Funds	\$ 7,167,478

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note E - Capital Assets

Governmental Activities

Governmental capital asset activity for the year ended December 31, 2021 was as follows:

	Balance Beginning	Additions	Disposals	Balance Ending
Governmental Activities:				
Capital assets not being depreciated				
Land	\$ 2,007,922	\$ 94,749	\$ -	\$ 2,102,671
Construction in progress	7,476,626	8,608,763	1,339,724	14,745,665
Total capital assets not being depreciated	<u>9,484,548</u>	<u>8,703,512</u>	<u>1,339,724</u>	<u>16,848,336</u>
 Capital assets being depreciated:				
Buildings and improvements	6,407,964	-	-	6,407,964
Equipment	4,438,476	341,723	-	4,780,199
Infrastructure	16,925,520	1,787,065	-	18,712,585
Total capital assets being depreciated	<u>27,771,960</u>	<u>2,128,788</u>	<u>-</u>	<u>29,900,748</u>
 Less: accumulated depreciation	<u>(10,128,627)</u>	<u>(856,773)</u>	<u>-</u>	<u>(10,985,400)</u>
 Net capital assets being depreciated	<u>17,643,333</u>	<u>\$ 1,272,015</u>	<u>\$ -</u>	<u>18,915,348</u>
 Net governmental activities capital assets	<u>\$ 27,127,881</u>			<u>\$ 35,763,684</u>

Depreciation expense was charged to governmental activities of the Village as follows:

General government	\$ 23,065
Public safety	189,328
Public works (includes depreciation of infrastructure)	530,862
Culture and recreation	113,518
Total governmental activities depreciation expense	<u>\$ 856,773</u>

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note E - Capital Assets (continued)

Business-type Activities

Capital asset activity in the business type activities for the year ended December 31, 2021 was as follows:

	Balance Beginning	Additions	Disposals	Transfers	Balance Ending
Water Utility:					
Capital assets not being depreciated					
Land	\$ 352,219	\$ -	\$ -	\$ -	\$ 352,219
Construction in progress	262,135	-	-	(262,135)	-
Total capital assets not being depreciated	<u>614,354</u>	<u>-</u>	<u>-</u>	<u>(262,135)</u>	<u>352,219</u>
Capital assets being depreciated					
Infrastructure	<u>23,398,673</u>	<u>449,955</u>	<u>97,685</u>	<u>262,135</u>	<u>24,013,078</u>
Less: accumulated depreciation	<u>(6,677,007)</u>	<u>(512,458)</u>	<u>(97,685)</u>	<u>-</u>	<u>(7,091,780)</u>
Net capital assets being depreciated	<u>16,721,666</u>	<u>(62,503)</u>	<u>-</u>	<u>262,135</u>	<u>16,921,298</u>
Net water utility capital assets	<u>\$ 17,336,020</u>				<u>\$ 17,273,517</u>
	Balance Beginning	Additions	Disposals	Transfers	Balance Ending
Sewer Utility:					
Capital assets not being depreciated					
Land	\$ 32,500	\$ -	\$ -	\$ -	\$ 32,500
Construction in progress	18,333	-	-	(18,333)	-
Total capital assets not being depreciated	<u>50,833</u>	<u>-</u>	<u>-</u>	<u>(18,333)</u>	<u>32,500</u>
Capital assets being depreciated					
Infrastructure	<u>31,922,351</u>	<u>206,040</u>	<u>-</u>	<u>18,333</u>	<u>32,146,724</u>
Less: accumulated depreciation	<u>(18,829,974)</u>	<u>(826,648)</u>	<u>-</u>	<u>-</u>	<u>(19,656,622)</u>
Net capital assets being depreciated	<u>13,092,377</u>	<u>(620,608)</u>	<u>-</u>	<u>18,333</u>	<u>12,490,102</u>
Net sewer utility capital assets	<u>\$ 13,143,210</u>				<u>\$ 12,522,602</u>

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note E - Capital Assets (continued)

Business-type Activities (continued)

Depreciation expense was charged to business-type activities of the Village as follows:

Water Utility	\$ 512,458
Sewer Utility	826,648
Total business-type activities depreciation expense	<u>\$ 1,339,106</u>

Note F - Inter-fund Receivables, Payables and Transfers

The Village maintains one checking account for all disbursements. The cash is reflected in the general fund and all other funds. Funds with a negative cash balance are reflected as an offset to the positive balances of cash in other funds of the financial statements. No funds had negative cash balances as of December 31, 2021. Inter-fund transfers consist of the following:

<u>Fund Transferred From</u>	<u>Fund Transferred To</u>	<u>Amount</u>
Fire/EMS	Debt Service	\$ 71,454
TID #6	Debt Service	115,635
TID #7	Debt Service	81,509
Capital Projects	Debt Service	166,600
General Fund	Fire/EMS	379,083
		<u>\$ 814,281</u>

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note G - Long-Term Obligations

Outstanding debt and other long-term obligations were comprised of the following at December 31, 2021:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
<u>Governmental Activities</u>					
General obligation debt:					
General obligation notes	\$ 3,820,372	\$ -	\$ 420,132	\$ 3,400,240	\$ 631,948
General obligation bonds	11,473,000	8,030,000	1,466,000	18,037,000	1,485,000
Direct borrowings					
State trust fund loans	717,312	-	101,226	616,086	104,263
Total general obligation debt	16,010,684	8,030,000	1,987,358	22,053,326	2,221,211
Other liabilities:					
Developer agreements	\$ 1,978,879	\$ -	\$ 164,557	\$ 1,814,322	\$ 118,952
Premium on debt issuance	386,922	445,417	44,411	787,928	-
Compensated absences	332,249	2,503	-	334,752	-
Total other liabilities	2,698,050	447,920	208,968	2,937,002	118,952
Total governmental activities long-term obligations	\$ 18,708,734	\$ 8,477,920	\$ 2,196,326	\$ 24,990,328	\$ 2,340,163
<u>Business-Type Activities</u>					
Other liabilities:					
Compensated absences	\$ 92,793	\$ 5,372	\$ -	\$ 98,165	\$ -
Total Long-Term Obligations	\$ 18,801,527	\$ 8,483,292	\$ 2,196,326	\$ 25,088,493	\$ 2,340,163

General Obligation Debt

General obligation notes and bonds payable are backed by the full faith and credit of the Village. Governmental funds general obligation debt will be retired by future property tax levies and tax increments accumulated in the Debt Service Fund. Business-type activities general obligation debt will be retired by revenues from user fees or, if the revenues are not sufficient to cover debt, by future tax levies.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note G - Long-Term Obligations (continued)

General Obligation Debt (continued)

General obligation debt of the Village currently outstanding is as follows:

Governmental Activities	Date of Issue	Final Maturity	Interest Rates	Original Principal	Balance 12/31/2021
G.O. Promissory Note	8/16/2012	4/1/2022	0.45% - 2.45%	\$ 2,380,000	\$ 205,000
G.O. Promissory Note	4/10/2018	5/1/2028	3.25%	600,000	440,240
G.O. Taxable Promissory Note	6/27/2019	6/1/2028	2.65% - 3.00%	1,020,000	970,000
G.O. Promissory Note	12/30/2019	6/1/2029	1.35% - 2.00%	2,005,000	1,785,000
G.O. Refunding Bond	12/9/2014	6/1/2028	0.40% - 3.55%	3,025,000	1,422,000
G.O. Community Dev Bond	6/27/2019	6/1/2039	3.00%	1,235,000	1,235,000
G.O. Refunding Bond	1/25/2017	12/1/2022	2.00% - 3.00%	4,865,000	1,200,000
G.O. Bond	12/30/2019	6/1/2039	2.00% - 3.00%	6,350,000	6,150,000
State Trust Fund Loan	3/21/2017	3/15/2027	3.00%	550,000	349,130
State Trust Fund Loan	11/28/2016	3/15/2026	3.00%	450,000	266,956
G.O. Bond	2/25/2021	6/1/2030	1.00% - 3.00%	8,030,000	8,030,000
Total general obligation debt - governmental activities					\$ 22,053,326

The annual debt service requirements to maturity for general obligation long term debt as of December 31, 2021, are as follows:

Governmental Activities								
Year Ending December 31,	General Obligation Notes	General Obligation Bonds		State Trust Fund Loans		Totals		
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 451,948	\$ 73,760	\$ 1,665,000	\$ 538,960	\$ 104,263	\$ 18,483	\$ 2,221,211	\$ 631,203
2023	368,824	64,533	960,000	369,796	107,391	15,355	1,436,215	449,684
2024	395,733	56,082	896,000	342,195	110,579	12,166	1,402,312	410,443
2025	427,764	46,623	892,000	315,273	113,930	8,816	1,433,694	370,712
2026	454,832	36,205	914,000	287,718	117,348	5,398	1,486,180	329,321
2027 - 2031	1,301,139	40,709	4,540,000	1,028,883	62,575	1,877	5,903,714	1,071,469
2032 - 2036	-	-	4,765,000	551,554	-	-	4,765,000	551,554
2037 - 2041	-	-	3,405,000	113,518	-	-	3,405,000	113,518
	<u>\$ 3,400,240</u>	<u>\$ 317,912</u>	<u>\$ 18,037,000</u>	<u>\$ 3,547,897</u>	<u>\$ 616,086</u>	<u>\$ 62,095</u>	<u>\$ 22,053,326</u>	<u>\$ 3,927,904</u>

Debt premiums are deferred and amortized using the straight-line method over the life of the debt issuance in the government-wide statements. The unamortized debt premiums are reported in the liability section.

Activity for the year ended December 31, 2021 is summarized as follows:

	Balance Beginning	Additions	Amortization	Balance Ending
Governmental activities	<u>\$ 386,922</u>	<u>\$ 445,417</u>	<u>\$ (44,411)</u>	<u>\$ 787,928</u>

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note G - Long-Term Obligations (continued)

Developer Agreement Obligations

The Village has entered into various agreements with developers. The Village is obligated to pay various amounts to developers if certain conditions of the developer agreements are fulfilled that contribute to economic development or otherwise benefit the Village or the citizens of the Village. As of December 31, 2021, the Village was obligated under nine agreements for a total of \$1,814,322. These amounts will be paid out over various time periods. A portion of the annual tax increments levied for TID #4 and TID #5 are being used to fund these payments.

Compensated Absences

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

Margin of Indebtedness

The Wisconsin Statutes restrict the Village's general obligation debt to 5% of the equalized value of all property in the Village. This amount is compared below with the outstanding debt on December 31, 2021:

Equalized Value - 2021	\$ 916,555,900
Debt limit (5% of \$916,555,900)	45,827,795
Deduct general obligation debt	22,053,326
Margin of indebtedness	<u><u>\$ 23,774,469</u></u>

Note H - Lease Income

The Village has entered into various lease agreements with telecommunications companies, wherein the Village has agreed to allow the use of Village property for the purpose of telecommunications relays. The leases expire in 2023 and automatically renew each year unless a six-month notice of cancellation is given by the lessee. Payments received on these leases totaled \$57,368 for the year ended December 31, 2021. Future minimum lease payments receivable in conjunction with these leases are as follows:

<u>Year</u>	<u>Amount</u>
2022	\$ 37,400
2023	30,745
Total lease income	<u><u>\$ 68,145</u></u>

Note I - WRS Pension Plan

Plan Description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds ("ETF"). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees), and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note I - WRS Pension Plan (continued)

ETF issues a standalone WRS Financial Report, which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

Benefits provided. Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement.

The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)
2020	1.7	21

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note I - WRS Pension Plan (continued)

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$251,023 in contributions from the employer.

Contribution rates as of December 31, 2021 are:

Employee Category	Employee	Employer
General (including teachers, executives, and elected officials)	6.75%	6.75%
Protective with Social Security	6.75%	11.65%
Protective without Social Security	6.75%	16.25%

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At December 31, 2021, the Village reported an asset of \$1,300,463 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2019 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension asset was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the Village's proportion was 0.02083029%, which was an increase of 0.01107500% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the Village recognized pension expense (revenue) of (\$136,491).

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note I - WRS Pension Plan (continued)

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,882,169	\$ 405,416
Net differences between projected and actual earnings on pension plan investments	-	2,441,515
Changes in assumptions	29,497	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	16,211	2,098
Employer contributions subsequent to the measurement date	263,850	-
	<u>\$ 2,191,727</u>	<u>\$ 2,849,029</u>

The amount of \$263,850 reported as deferred outflows related to pension resulting from the Village's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Outflow of Resources	Deferred Inflow of Resources
2022	\$ 1,211,728	\$ 1,448,881
2023	1,026,313	1,087,393
2024	453,320	891,251
2025	189,373	374,359

Actuarial assumptions. The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2019
Measurement Date of Net Pension Liability	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.00%
Discount Rate:	7.00%
Salary Increases:	
Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-retirement Adjustments*	1.9%

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note I - WRS Pension Plan (continued)

*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total pension liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

Long-term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns			
As of December 31, 2020			
<u>Core Fund Asset Class</u>	<u>Asset Allocation %</u>	<u>Long-Term Expected Nominal Rate of Return %</u>	<u>Long-Term Expected Real Rate of Return %</u>
Global Equities	51	7.2	4.7
Fixed Income	25	3.2	0.8
Inflation Sensitive Assets	16	2.0	(0.4)
Real Estate	8	5.6	3.1
Private Equity/Debt	11	10.2	7.6
Multi-Asset	4	5.8	3.3
Total Core Fund	115	6.6	4.1
<u>Variable Fund Asset Class</u>			
U.S. Equities	70	6.6	4.1
International Equities	30	7.4	4.9
Total Variable Fund	100	7.1	4.6
New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.4%			
Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations			

Single Discount rate. A single discount rate of 7.00% was used to measure the total pension liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.75%. (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note I - WRS Pension Plan (continued)

For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Village's proportionate share of the net pension liability (asset) to changes in the discount rate.

The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the Village's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
Village's proportionate share of the net pension liability (asset)	\$ 1,237,861	\$ (1,300,463)	\$ (3,164,844)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>

Note J - Other Post-Employment Benefits - Local Retiree Life Insurance Fund ("LRLIF")

General Information about the Other Post-Employment Benefits

Plan description. The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position. ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>

Benefits provided. The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions. The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note J - Other Post-Employment Benefits – Local Retiree Life Insurance Fund (“LRLIF”) - (continued)

Contribution rates as of December 31, 2021 are:

Coverage Type	Employer Contribution
50% Post Retirement Coverage	40% of employee contribution
25% Post Retirement Coverage	20% of employee contribution

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2020 are as listed below:

Life Insurance Employee Contribution Rates* For the year ended December 31, 2019		
Attained Age	Basic	Supplemental
Under 30	\$0.05	\$0.05
30-34	0.06	0.06
35-39	0.07	0.07
40-44	0.08	0.08
45-49	0.12	0.12
50-54	0.22	0.22
55-59	0.39	0.39
60-64	0.49	0.49
65-69	0.57	0.57
*Disabled members under age 70 receive a waiver-of-premium benefit.		

During the reporting period, the LRLIF recognized \$1,105 in contributions from the employer.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2021, the Village reported a liability of \$304,834 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2020 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net OPEB liability was based on the Village's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31 2020, the Village's proportion was 0.05541700%, which was an increase of 0.00310700% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the Village recognized OPEB expense of \$40,466.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note J - Other Post-Employment Benefits – Local Retiree Life Insurance Fund (“LRLIF”) - (continued)

At December 31, 2021, the Village’s reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 14,546
Net differences between projected and actual earnings on OPEB plan investments	4,438	-
Changes in assumptions	118,584	20,916
Changes in proportion and differences between employer contributions and proportionate share of contributions	16,375	295
Employer contributions subsequent to measurement date	883	-
	<u>\$ 140,280</u>	<u>\$ 35,757</u>

The amount of \$883 reported as deferred outflows related to OPEB resulting from the Village’s contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31,	Deferred Outflow of Resources	Deferred Inflow of Resources
2021	\$ 27,620	\$ 8,065
2022	27,140	8,065
2023	26,645	8,065
2024	24,984	7,855
2025	22,270	2,610
2026	10,286	1,048
2027	452	49

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note J - Other Post-Employment Benefits – Local Retiree Life Insurance Fund (“LRLIF”) - (continued)

Actuarial assumptions. The total OPEB liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2020
Measurement Date of Net OPEB Liability (Asset)	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield:	2.12%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	2.25%
Salary Increases	
Inflation:	3.00%
Seniority/Merit:	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total OPEB liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the January 1, 2020 actuarial valuation.

Long-term expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Local OPEB Life Insurance
Asset Allocation Targets and Expected Returns
As of December 31, 2020

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	<u>Long-Term Expected Geometric Real Rate of Return</u>
US Credit Bonds	Barclays Credit	50%	1.47%
US Mortgages	Barclays MBS	50%	0.82%
Inflation			2.20%
Long-Term Expected Rate of Return			4.25%

The long-term expected rate of return and expected inflation rate remained unchanged from the prior year at 4.25% and 2.20% respectively. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note J - Other Post-Employment Benefits – Local Retiree Life Insurance Fund (“LRLIF”) - (continued)

Single Discount rate. A single discount rate of 2.25% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 2.87% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.74% as of December 31, 2019 to 2.12% as of December 31, 2020. The Plan’s fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan’s fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan’s fiduciary net position is projected to be insufficient. The plan’s fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the Village’s proportionate share of the net OPEB liability to changes in the discount rate. The following presents the Village’s proportionate share of the net OPEB liability calculated using the discount rate of 2.25 percent, as well as what the Village’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25 percent) or 1-percentage-point higher (3.25 percent) than the current rate:

	1% Decrease to Discount Rate (1.25%)	Current Discount Rate (2.25%)	1% Increase to Discount Rate (3.25%)
Village's proportionate share of the OPEB liability	\$ 414,661	\$ 304,834	\$ 221,774

Note K - Litigation and Contingencies

Village management is unaware of any pending or threatened litigation against the Village that would have a material effect on the financial statements.

Note L - Subsequent Events

Management has evaluated the need for disclosure or recording of transactions resulting from subsequent events through June 15, 2022 the date the financial statements were available to be issued; and concluded the following matters required disclosure:

On May 13, 2022, the Village sold its previous Village Hall for \$499,000. Revenues will be recognized and capital assets relieved during the 2022 fiscal year.

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note M - Net Position and Fund Balances

Government-wide Financial Statement of Net Position

Governmental Activities

Governmental net position at December 31, 2021 consists of the following:

Net investment in capital assets:

Land	\$ 2,102,671	
Construction in process	14,745,665	
Other capital assets, net of accumulated depreciation	18,915,348	
Less: Related long-term debt	(22,053,326)	
Plus: Unspent proceeds on long-term debt	<u>2,750,285</u>	
		\$ 16,460,643

Restricted for:

Debt service	865,205	
General Fund: Impact fees	88,866	
TID 5	4,280	
TID 7	<u>12,131</u>	
		970,482

Unrestricted

153,632

Total Governmental Activities Net Position

\$ 17,584,757

Business-type Activities:

Net investment in capital assets:

Land	\$ 384,719	
Capital assets, net of accumulated depreciation	<u>29,411,400</u>	
		\$ 29,796,119

Restricted for:

Capital projects	2,059,681	
Equipment replacement	<u>1,254,231</u>	
		3,313,912

Unrestricted

2,064,561

Total Business-type Activities Net Position

\$ 35,174,592

Deficit Fund Balance

At December 31, 2021 the following fund had a deficit fund balance:

TID #6	\$70,466
--------	----------

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note M - Net Position and Fund Balances (continued)

Governmental Fund Financial Statements

Nonspendable:

Prepaid expenditures	\$	54,022
----------------------	----	--------

Restricted:

Debt service fund	\$	865,205
General fund: Impact fees		88,866
TID 5		4,280
TID 7		12,131
		970,482

Assigned:

Fire/EMS fund	638,201	
Capital projects fund	2,041,114	
Recreation fund	47,995	
Hotel/Motel tax fund	109,338	
Park fund	10,392	
		2,847,040

Unassigned:

2,398,872

Total governmental funds - Fund balance

\$ 6,270,416

Note N - Restatement of Net Position

A prior period adjustment was made to increase the net position of the governmental and business-type activities due to a misstatement in the liability related to accrued compensated absences.

A prior period adjustment was made to increase the net position of the sewer utility due to a misstatement in the reporting of a prior period liability.

A prior period adjustment was made to decrease the net position of the governmental activities due to a misstatement in the liability related to unamortized premium on debt.

The net effect of these changes in net position are as follows:

	Governmental Activities	Business-type Activities
Net position as of December 31, 2020	\$ 14,592,544	\$ 34,585,749
Adjustment due to correction of an error - compensated absences	76,937	22,328
Adjustment due to correction of an error - prior period liability	-	60,106
Adjustment due to correction of an error - premium on debt	(154,490)	-
Net position as of December 31, 2020, as restated	\$ 14,514,991	\$ 34,668,183

VILLAGE OF JACKSON
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021
(CONTINUED)

Note O - Effect of New Accounting Standards on Financial Statements

The Government Accounting Standards Board (GASB) has approved the following:

- Statement No. 87, *Leases*
- Statement No. 92, *Omnibus 2020*
- Statement No. 93, *Replacement of Interbank Offered Rates*
- Statements No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*
- Statements No. 96, *Subscription-Based Information Technology Arrangements*
- Statements No. 97, *Certain Component Unit Criteria and Accounting and Financial Reporting for Internal Revenue Section 457, Deferred Compensation Plans – an Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32*
- Statement No. 99, *Omnibus 2022*
- Statement No. 100, *Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62*

When they become effective, application of these standards may restate portions of these financial statements.

Revised Draft 6 22 2022

REQUIRED SUPPLEMENTARY INFORMATION

Revised Draft 6 22 2022

VILLAGE OF JACKSON
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND REVENUES
YEAR ENDED DECEMBER 31, 2021

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<u>TAXES</u>				
General property taxes	\$ 2,768,570	\$ 2,768,570	\$ 2,768,569	\$ (1)
Ag use-value penalties	-	-	8,040	8,040
Mobile home parking fees	100,000	100,000	89,425	(10,575)
Taxes from Utilities	260,000	260,000	259,713	(287)
Interest on personal property taxes	200	200	1,957	1,757
TOTAL TAXES	3,128,770	3,128,770	3,127,704	(1,066)
<u>INTERGOVERNMENTAL</u>				
Shared taxes from state	319,717	319,717	309,746	(9,971)
State personal property aid	8,900	8,900	16,743	7,843
State video service aid	19,431	19,431	19,431	-
Exempt computer aid	20,689	20,689	20,689	-
Recycling grants	10,550	10,550	10,590	40
Police - State/Federal aids	1,900	1,900	11,584	9,684
State Aid - in lieu of taxes	500	500	1,045	545
State transportation aid	315,019	315,019	314,606	(413)
COVID-19 grant program	-	-	376,807	376,807
TOTAL INTERGOVERNMENTAL	696,706	696,706	1,081,241	384,535
<u>LICENSES AND PERMITS</u>				
Liquor license	3,740	3,740	3,750	10
Hotel/Motel license	300	300	300	-
Operators license	5,000	5,000	4,511	(489)
Cigarette license	250	250	300	50
Video franchise fees	100,000	100,000	93,239	(6,761)
Dog license	6,000	6,000	7,733	1,733
Cat license	500	500	621	121
Other licenses	1,000	1,000	1,770	770
Building permits	190,000	190,000	264,118	74,118
Planning/Zoning application fees	3,500	3,500	5,330	1,830
WI permit seals	1,500	1,500	2,610	1,110
Address/Fire #	1,500	1,500	3,317	1,817
Erosion control permits	3,500	3,500	12,020	8,520
Publication fees	250	250	178	(72)
TOTAL LICENSES AND PERMITS	317,040	317,040	399,797	88,214
<u>FINES AND FORFEITURES</u>				
Police - Court penalties	58,000	58,000	34,972	(23,028)
Police - Parking fines	4,500	4,500	903	(3,597)
TOTAL FINES AND FORFEITURES	\$ 62,500	\$ 62,500	\$ 35,875	\$ (26,625)

See accompanying notes to required supplementary information.

VILLAGE OF JACKSON
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND REVENUES
YEAR ENDED DECEMBER 31, 2021

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<u>CHARGES FOR SERVICES</u>				
Police - Accident reports	\$ 400	\$ 400	\$ 375	\$ (25)
Police - OWI test/fingerprinting	1,600	1,600	2,022	422
Police and Fire impact fees	50,000	50,000	111,424	61,424
Police - Warrant fees	1,000	1,000	132	(868)
Police - False alarm revenue	100	100	-	(100)
Clerks fees	10,200	10,200	13,531	3,331
Public works revenue	100	100	9,770	9,670
Recycling revenue	100	100	1,654	1,554
Street opening permits	100	100	11,110	11,010
NSF charges	80	80	-	(80)
Aurora Healthcare payment	39,000	39,000	40,389	1,389
TOTAL CHARGES FOR SERVICES	102,680	102,680	190,407	87,727
<u>MISCELLANEOUS AND INTEREST</u>				
Interest on temporary investments	20,000	20,000	7,164	(12,836)
Insurance dividends	25,000	25,000	32,835	7,835
Verizon lease	26,623	26,623	26,623	-
US Cellular lease	30,745	30,745	30,745	-
Police - Donations	-	-	5,090	5,090
Police - Fundraiser	-	-	11,388	11,388
Miscellaneous general revenue	2,000	2,000	1,538	(462)
TOTAL MISCELLANEOUS AND INTEREST	104,368	104,368	115,383	11,015
TOTAL REVENUES	\$ 4,412,064	\$ 4,412,064	\$ 4,950,407	\$ 543,800

See accompanying notes to required supplementary information.

VILLAGE OF JACKSON
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND EXPENDITURES
YEAR ENDED DECEMBER 31, 2021

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<u>GENERAL GOVERNMENT</u>				
Village board	\$ 28,800	\$ 28,800	\$ 28,224	\$ 576
Appointed committee wages	1,750	1,750	501	1,249
Village attorney	45,000	45,000	48,540	(3,540)
Administrative wages	431,581	431,581	411,310	20,271
Administration	23,900	23,900	32,560	(8,660)
Elections	10,000	10,000	8,786	1,214
Admin - audit and accounting	28,000	28,000	12,570	15,430
Assessments	39,000	39,000	42,614	(3,614)
Insurance	58,000	58,000	48,512	9,488
Utilities	20,450	20,450	17,535	2,915
Supplies	3,200	3,200	6,544	(3,344)
Computer and internet	15,850	15,850	17,927	(2,077)
Repairs and maintenance	7,500	7,500	9,701	(2,201)
Signs	1,500	1,500	1,467	33
Licenses and fees	1,975	1,975	2,323	(348)
Property tax chargebacks	755	755	22,578	21,823
TOTAL GENERAL GOVERNMENT	717,261	717,261	711,692	49,215
<u>PUBLIC SAFETY</u>				
Police department	1,776,946	1,776,946	1,677,778	99,168
Emergency government	2,500	2,500	2,000	500
Building inspector	170,033	170,033	127,374	42,659
TOTAL PUBLIC SAFETY	1,949,479	1,949,479	1,807,152	142,327
<u>PUBLIC WORKS</u>				
Engineering	32,145	32,145	25,808	6,337
Streets	614,421	614,421	546,156	68,265
Storm sewers	3,000	3,000	1,670	1,330
Trash	332,971	332,971	235,937	97,034
Recycling	182,310	182,310	181,213	1,097
TOTAL PUBLIC WORKS	\$ 1,164,847	\$ 1,164,847	\$ 990,784	\$ 174,063

See accompanying notes to required supplementary information.

VILLAGE OF JACKSON
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND EXPENDITURES
YEAR ENDED DECEMBER 31, 2021

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<u>CULTURE AND RECREATION</u>				
Parks	\$ 190,394	\$ 190,394	\$ 215,446	\$ (25,052)
<u>CAPITAL OUTLAY</u>				
General government	-	-	19,928	(19,928)
Parks	17,000	17,000	-	17,000
Police	-	-	40,000	(40,000)
TOTAL CAPITAL OUTLAY	<u>17,000</u>	<u>17,000</u>	<u>59,928</u>	<u>(42,928)</u>
TOTAL EXPENDITURES	<u>4,038,981</u>	<u>4,038,981</u>	<u>3,785,002</u>	<u>297,625</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers out	(379,083)	(379,083)	(379,083)	-
Police - Sale of vehicles	6,000	6,000	6,335	335
Police - Sale of property	-	-	469	469
TOTAL OTHER FINANCING SOURCES (USES)	<u>(373,083)</u>	<u>(373,083)</u>	<u>(372,279)</u>	<u>804</u>
NET CHANGE IN FUND BALANCE	-	-	793,126	<u>\$ 246,979</u>
FUND BALANCES - BEGINNING OF YEAR	<u>1,969,744</u>	<u>1,969,744</u>	<u>1,807,907</u>	
FUND BALANCES - END OF YEAR	<u>\$ 1,969,744</u>	<u>\$ 1,969,744</u>	<u>\$ 2,601,033</u>	

See accompanying notes to required supplementary information.

VILLAGE OF JACKSON

DECEMBER 31, 2021

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

Wisconsin Retirement System

Last 10 Fiscal Years*

WRS Year End	Proportion of the net pension (asset) liability	Proportionate share of the net pension (asset) liability	Covered-employee payroll	Net pension (asset) liability as a percentage of employee payroll	Plan fiduciary net position as a percentage of total pension (asset) liability
2020	0.02083029%	\$ (1,300,463)	\$ 2,784,138	-46.71%	105.26%
2019	0.01972279%	\$ (635,952)	\$ 2,541,523	-25.02%	102.96%
2018	0.01903829%	\$ 677,322	\$ 2,388,882	28.36%	96.45%
2017	0.01831388%	\$ (543,760)	\$ 2,278,882	-23.86%	102.93%
2016	0.01780272%	\$ 145,947	\$ 2,221,840	6.57%	99.12%
2015	0.01782027%	\$ 289,291	\$ 2,128,161	13.59%	98.20%
2014	0.00178682%	\$ (438,892)	\$ 2,005,966	-21.88%	102.74%

SCHEDULE OF CONTRIBUTIONS

Wisconsin Retirement System

Last 10 Fiscal Years*

WRS Year End	Contractually required contributions	Contributions in relation to the contractually required contributions	Contribution deficiency (excess)	Covered employee payroll	Contributions as a percentage of covered-employee payroll
2020	\$ 251,023	\$ 251,023	\$ -	\$ 2,784,138	9.02%
2019	\$ 213,126	\$ 213,126	\$ -	\$ 2,541,523	8.39%
2018	\$ 203,618	\$ 203,618	\$ -	\$ 2,388,882	8.52%
2017	\$ 192,405	\$ 192,405	\$ -	\$ 2,278,882	8.44%
2016	\$ 173,975	\$ 173,975	\$ -	\$ 2,221,840	7.83%
2015	\$ 170,215	\$ 170,215	\$ -	\$ 2,128,161	8.00%
2014	\$ 169,291	\$ 169,291	\$ -	\$ 2,005,966	8.44%

*The amounts presented for each fiscal year were determined as of the prior calendar year-end.

*GASB Pronouncements 67 and 68 require the presentation of the last 10 prior fiscal years completed under these pronouncements. The fiscal years completed prior to the enactment of these pronouncements are not required to be presented for this schedule.

See accompanying notes to required supplementary information.

VILLAGE OF JACKSON

DECEMBER 31, 2021

SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)

Local Retiree Life Insurance

Last 10 Fiscal Years*

LRLIF	Proportion of the	Proportionate share		Net OPEB	Plan fiduciary net
Year End	net OPEB (asset)	of the net OPEB	Covered-employee	(asset) liability	position as a
	liability	(asset) liability	payroll	as a percentage	percentage of total
				of employee	OPEB (asset)
				payroll	liability
2020	0.05541700%	\$ 304,834	\$ 2,728,000	11.17%	31.36%
2019	0.05223100%	\$ 222,746	\$ 2,379,000	9.36%	37.58%
2018	0.51101000%	\$ 131,858	\$ 2,305,000	5.72%	48.69%
2017	0.04788100%	\$ 144,054	\$ 2,013,533	7.15%	44.81%

SCHEDULE OF CONTRIBUTIONS - OPEB

Local Retiree Life Insurance

Last 10 Fiscal Years*

LRLIF	Contractually	Contributions in relation			Contributions as a
Year End	required	to the contractually	Contribution	Covered-employee	percentage of
	contributions	required contributions	deficiency (excess)	payroll	covered-employee
					payroll
2020	\$ 1,105	\$ 1,105	\$ -	\$ 2,728,000	0.04%
2019	\$ 945	\$ 945	\$ -	\$ 2,379,000	0.04%
2018	\$ 1,673	\$ 1,673	\$ -	\$ 4,126,000	0.04%
2017	\$ 1,802	\$ 1,802	\$ -	\$ 3,991,195	0.05%

*The amounts presented for each fiscal year were determined as of the prior calendar year-end.

*GASB Pronouncement 75 require the presentation of the last 10 prior fiscal years completed under these pronouncements. The fiscal years completed prior to the enactment of these pronouncements are not required to be presented for this schedule.

See accompanying notes to required supplementary information.

VILLAGE OF JACKSON
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2021

Note 1. Budgetary Information

The Village creates a budget for the General Fund. The Village reviews and adopts its annual budget by December or earlier of the preceding year. The budgetary information included in the accompanying financial statements is comprised of the originally approved budget plus or minus approved revisions of budgeted revenues and expenditures. These budgets are adopted on a basis consistent with GAAP. Management control of the budgetary process has been established at the departmental level of expenditure. A department can be a fund, cost center, program or other activity for which control of expenditures is considered desirable. Budget appropriations for certain capital projects funds are project oriented, often possessing multi-year lives; consequently, budgeted capital projects expenditures are controlled through fund balances. The budget may be amended for supplemental appropriations periodically during the year. Budget changes require a two-thirds approval by the Village Board. The 2021 general fund budget was not amended.

Note 2. Excess Expenditures over Appropriations

The Village had the following expenditures in excess of appropriations as presented in the “Budgetary Comparison Schedule – General Fund Expenditures”.

	<u>Amount</u>
Culture and recreation	\$ 25,052
Capital outlay	42,928

The excess expenditures were absorbed by revenues in excess of budget and available fund balances.

Note 3. WRS Information

Changes of benefit terms: There were no changes of benefit terms for any participating employee in the WRS.

Changes of assumptions: No significant change in assumptions were noted from the prior year.

Note 4. OPEB Information

Change of benefit terms: There were no changes of benefit terms for any participating employer in the LRLIF.

Changes of assumptions: Several actuarial assumptions changed from the prior year, including the single discount rate, long-term expected rate of return and expected inflation. Please refer to the Actuarial Assumptions section in footnote J in the Notes to Financial Statements, above.

SUPPLEMENTARY INFORMATION

Revised Draft 6 22 2022

VILLAGE OF JACKSON
COMBINING BALANCE SHEETS
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE
DECEMBER 31, 2021

	Special Revenue Funds				Total Nonmajor Funds Special Revenue Funds
	Fire/EMS Fund	Recreation Fund	Hotel/ Motel Tax Fund	Park Fund	
<u>ASSETS</u>					
Cash and investments	\$ 621,219	\$ 149,691	\$ 116,618	\$ 10,392	\$ 897,920
Receivables:					
Taxes	-	128,138	-	-	128,138
Accounts (net of allowance for doubtful accounts)	65,795	-	11,540	-	77,335
Prepaid expenses	6,966	4,227	-	-	11,193
TOTAL ASSETS	693,980	282,056	128,158	10,392	1,114,586
<u>LIABILITIES</u>					
Accounts payable and accrued expenses	12,174	9,338	18,820	-	40,332
Accrued salaries and fringes	36,639	11,311	-	-	47,950
TOTAL LIABILITIES	48,813	20,649	18,820	-	88,282
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Property taxes	-	209,185	-	-	209,185
<u>FUND BALANCES</u>					
Nonspendable	6,966	4,227	-	-	11,193
Assigned	638,201	47,995	109,338	10,392	805,926
TOTAL FUND BALANCES	\$ 645,167	\$ 52,222	\$ 109,338	\$ 10,392	\$ 817,119

VILLAGE OF JACKSON
COMBINING STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE
YEAR ENDED DECEMBER 31, 2021

	Special Revenue Funds				Total Nonmajor Funds Special Revenue Funds
	Fire/EMS Fund	Recreation Fund	Hotel/ Motel Tax Fund	Park Fund	
REVENUES					
Taxes	\$ -	\$ 194,015	\$ 45,948	\$ -	\$ 239,963
Intergovernmental	73,659	-	-	-	73,659
Charges for services	359,664	324,065	-	60,100	743,829
Intergovernmental charges for services	334,228	42,959	-	-	377,187
Interest income	9	-	-	153	162
Other	16,583	-	-	-	16,583
TOTAL REVENUES	784,143	561,039	45,948	60,253	1,451,383
EXPENDITURES					
Current:					
General government	-	-	70,615	-	70,615
Public safety	929,084	-	-	-	929,084
Culture and recreation	-	542,112	-	-	542,112
Capital outlay	63,384	-	50,509	94,749	208,642
TOTAL EXPENDITURES	992,468	542,112	121,124	94,749	1,750,453
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(208,325)	18,927	(75,176)	(34,496)	(299,070)
OTHER FINANCING SOURCES (USES)					
Transfers in (out)	307,629	-	-	-	307,629
NET CHANGE IN FUND BALANCES	99,304	18,927	(75,176)	(34,496)	8,559
FUND BALANCES - BEGINNING	545,863	33,295	184,514	44,888	808,560
FUND BALANCES - ENDING	\$ 645,167	\$ 52,222	\$ 109,338	\$ 10,392	\$ 817,119

VILLAGE OF JACKSON
COMBINING BALANCE SHEETS
NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS
DECEMBER 31, 2021

	Capital Projects Funds			Total Nonmajor Capital Projects Funds
	TID 5	TID 6	TID 7	
<u>ASSETS</u>				
Cash and investments	\$ 47,386	\$ (12,525)	\$ -	\$ 34,861
Receivables:				
Taxes	68,151	94,521	-	162,672
Special assessments	-	10,040	-	10,040
Restricted Assets:				
Cash and investments	-	-	23,403	23,403
TOTAL ASSETS	115,537	92,066	23,403	230,976
<u>LIABILITIES</u>				
Accounts payable	-	-	11,272	11,272
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Property taxes	111,257	151,028	-	262,285
Special assessments	-	11,474	-	11,474
TOTAL DEFERRED INFLOWS OF RESOURCES	111,257	162,502	-	273,759
<u>FUND BALANCES</u>				
Restricted	4,280	-	12,131	16,411
Unassigned	-	(70,466)	-	(70,466)
TOTAL FUND BALANCES	\$ 4,280	\$ (70,466)	\$ 12,131	\$ (54,055)

VILLAGE OF JACKSON
COMBINING STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS
YEAR ENDED DECEMBER 31, 2021

	Capital Projects Funds			Total Nonmajor Capital Projects Funds
	TID 5	TID 6	TID 7	
<u>REVENUES</u>				
Taxes	\$ 110,909	\$ 54,613	\$ 17,105	\$ 182,627
Special assessments	-	27,036	-	27,036
Interest income	-	2,499	-	2,499
Other	-	-	2,500	2,500
TOTAL REVENUES	110,909	84,148	19,605	214,662
<u>EXPENDITURES</u>				
Current:				
General government	625	6,127	37,380	44,132
Capital outlay	-	98,807	235,662	334,469
Debt Service:				
Principal	104,255	-	-	104,255
TOTAL EXPENDITURES	104,880	104,934	273,042	482,856
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	6,029	(20,786)	(253,437)	(268,194)
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers in (out)	-	(115,635)	(81,509)	(197,144)
NET CHANGE IN FUND BALANCES	6,029	(136,421)	(334,946)	(268,194)
FUND BALANCES - BEGINNING	(1,749)	65,955	347,077	411,283
FUND BALANCES - ENDING	\$ 4,280	\$ (70,466)	\$ 12,131	\$ 143,089

RESOLUTION #22-12

A RESOLUTION FOR AMERICAN RESCUE PLAN ACT (ARPA) ALLOCATION

WHEREAS, on March 11, 2021 the President of the United States signed into law the American Rescue Plan Act (ARPA) to provide continued relief from the impact of the COVID-19 pandemic; and

WHEREAS, the ARPA program appropriates funds to assist state, local, tribal and territory governments in responding to the COVID-19 pandemic; and

WHEREAS, the Village of Jackson has been notified of ARPA funding in the amount of \$753,613.60, payable in two tranches; and

WHEREAS, the Village of Jackson is in receipt of the first tranche in the amount of \$376,806.80 on June 25, 2021, and the second tranche in the amount of \$376,806.80 on June 21, 2022; and

WHEREAS, the Federal Treasury has issued final guidance on how the Village can utilize the funding, with funds having to be obligated by the end of 2024 and spent by the end of 2026; and

WHEREAS, The Coronavirus State and Local Fiscal Recovery Funds provide needed fiscal relief for recipients that have experienced revenue loss due to the onset of the COVID-19 public health emergency; and

WHEREAS, the Treasury presumes that up to \$10 million in revenue has been lost due to the public health emergency and recipients are permitted to use that amount (not to exceed the award amount) to fund "government services."; and

WHEREAS, Recipients may elect a "standard allowance" of \$10 million to spend on government services through the period of performance; and

WHEREAS, All recipients may elect to use this standard allowance instead of calculating lost revenue using the formula provided by US Treasury, including those with total allocations of \$10 million or less; and

WHEREAS, the Village of Jackson has the need to fund government services while in the recovery phase of the COVID-19 pandemic.

NOW, THEREFORE BE IT RESOLVED, that the Village Board of the Village of Jackson, Washington County, Wisconsin, does hereby authorize the following:

Section 1. Installation of fiber internet to three (3) public buildings in the Village of Jackson which provide government services with reliable high-speed internet for the public and government operations.

- Midwest Fiber Networks in the amount of \$19,928.00, \$29,893.20, and \$49,822.00 for a total of \$99,643.20.

Village staff, together with the Village Administrator are hereby authorized to make recommendations to the Village Board for future expenditures that may be reimbursed with ARPA funds.

Introduced by:_____

Seconded by:_____

Vote: _____ Ayes _____ Nays

Passed and Approved:_____

VILLAGE BOARD, VILLAGE OF JACKSON

Michael E. Schwab – Village President

Attest:_____

Jilline S. Dobratz – Village Clerk

Proof of Posting:

I, the undersigned, certify that I posted this Resolution on posting boards at the Jackson Municipal Complex, Post Office, and one other location in the Village.

Village Official

Date

June 16, 2022

Village of Jackson
W194 N16660 Eagle Drive
Jackson, WI 53037

Attention: Brian Kober, P.E.
Director of Public Works

Subject: Project: VOJ 21-01
Coffee Connection Trail
Jackson Drive – Eagle Drive
Pay Request #5

Dear Mr. Kober:

Enclosed you will find Pay Request #5 for the Coffee Connection Trail project in the Village of Jackson. The total amount, due to the contractor, has been reduced by five percent (5%) for retainage but not to exceed maximum retainage; which was met with pay request #3. This is per Article 6.02.A.1 Progress Payments; Retainage, of Contract Document 00500, Agreement:

Total work completed to date	= \$ 398,152.42
Work completed, Pay Request #5	= \$ 23,207.87
Total Retainage	= \$ 8,964.32
Amount due to Contractor, Pay Request #5	= \$ 23,207.87

If you have any questions or comments, please contact me at (920) 924-5720.

Sincerely,



Todd Drew
Project Inspector
Gremmer & Associates, Inc.

Project VOI 21-01
Coffee Connection Trail
Jackson Drive - Eagle Drive

Pay Request #5
Poblocki Paving - Prime Contractor

Poblocki Paving				Pay Request #1		Pay Request #2		Pay Request #3		Pay Request #4		Pay Request #5		Cumulative Totals		% Complete		
Item No.	Description	Unit	Total	Unit Price	Bid Total	Actual Quantity	Total	Actual Quantity	Total	Actual Quantity	Total	Actual Quantity	Total	Actual Quantity	Total			
100-01	Removing Small Pipe Culverts	EACH	1	\$200.00	\$200.00		\$0.00		\$0.00	1.00	\$200.00		\$0.00	\$0.00	1	\$200.00	100%	
100-02	Removing Concrete Pavement	SY	65	\$30.00	\$1,950.00		\$0.00		\$0.00	63.00	\$1,890.00		\$0.00	\$0.00	63	\$1,890.00	97%	
100-03	Removing Asphaltic Surface	SY	35	\$12.00	\$420.00		\$0.00		\$0.00	84.00	\$1,008.00		\$0.00	\$0.00	84	\$1,008.00	240%	
100-04	Removing Curb & Gutter	LF	350	\$11.00	\$3,850.00		\$0.00		\$0.00	350.00	\$3,850.00		\$0.00	\$0.00	350	\$3,850.00	100%	
100-05	Removing Concrete Sidewalk	SY	65	\$30.00	\$1,950.00		\$0.00		\$0.00	47.00	\$1,410.00		\$0.00	\$0.00	47	\$1,410.00	72%	
100-06	Excavation Common	CY	637	\$66.00	\$42,042.00		\$0.00	550	\$36,300.00	316.00	\$20,856.00		\$0.00	\$0.00	866	\$57,156.00	136%	
100-07	Base Aggregate Dense 3/4-Inch	TON	104	\$32.00	\$3,328.00		\$0.00		\$0.00	105.12	\$3,363.84		\$0.00	\$0.00	105	\$3,363.84	101%	
100-08	Base Aggregate Dense 1 1/4-Inch	TON	1,135	\$29.00	\$32,915.00		\$0.00	1,252.94	\$36,335.26	270.40	\$7,841.60		\$0.00	\$0.00	1,523.34	\$44,176.86	134%	
100-09	Breaker Run	TON	180	\$29.00	\$5,220.00		\$0.00		\$0.00		\$0.00		\$0.00	\$0.00	0	\$0.00	0%	
100-10	Concrete Driveway 6-Inch	SY	31	\$90.00	\$2,790.00		\$0.00		\$0.00	31.33	\$2,819.70		\$0.00	\$0.00	31	\$2,819.70	101%	
100-11	Drilled Tie Bars	EACH	36	\$15.00	\$540.00		\$0.00		\$0.00	47.00	\$705.00		\$0.00	\$0.00	47	\$705.00	131%	
100-12	Asphaltic Surface	TON	370	\$114.00	\$42,180.00		\$0.00		\$0.00	433.30	\$49,399.20		\$0.00	\$0.00	433	\$49,399.20	117%	
100-13	Concrete Curb & Gutter 30-Inch Type D	LF	350	\$66.00	\$23,100.00		\$0.00		\$0.00	350.00	\$23,100.00		\$0.00	\$0.00	350	\$23,100.00	100%	
100-14	Concrete Curb Pedestrian	LF	25	\$78.00	\$1,950.00		\$0.00		\$0.00	25.00	\$1,950.00		\$0.00	\$0.00	25	\$1,950.00	100%	
100-15	Concrete Sidewalk 4-Inch	SF	2,910	\$6.30	\$18,333.00		\$0.00		\$0.00	2000.00	\$12,600.00	95.57	\$602.09	\$0.00	2096	\$13,202.09	72%	
100-16	Concrete Sidewalk 6-Inch	SF	755	\$8.80	\$6,644.00		\$0.00		\$0.00	1380.00	\$12,144.00	171.20	\$1,506.56	\$0.00	1551	\$13,650.56	205%	
100-17	Curb Ramp Detectable Warning Field Yellow	SF	135	\$30.00	\$4,050.00		\$0.00		\$0.00	154.00	\$4,620.00		\$0.00	\$0.00	154	\$4,620.00	114%	
100-18	Curb Ramp Detectable Warning Field Radial Yellow	SF	101	\$30.00	\$3,030.00		\$0.00		\$0.00	106.00	\$3,180.00		\$0.00	\$0.00	106	\$3,180.00	105%	
100-19	Lawn Restoration	SY	4,456	\$10.14	\$45,183.84		\$0.00		\$0.00	4010.00	\$40,661.40	1198.01	\$12,147.82	173.38	\$1,758.07	5381	\$54,567.29	121%
100-20	Silt Fence	LF	1,895	\$2.00	\$3,790.00	1956	\$3,912.00	260	\$520.00		\$0.00		\$0.00	\$0.00	2216	\$4,432.00	117%	
100-21	Inlet Protection Type A	EACH	1	\$105.00	\$105.00		\$0.00		\$0.00		\$0.00		\$0.00	\$0.00	0	\$0.00	0%	
100-22	Inlet Protection Type C	EACH	6	\$105.00	\$630.00	6	\$630.00		\$0.00		\$0.00		\$0.00	\$0.00	6	\$630.00	100%	
100-23	Temporary Ditch Checks	LF	24	\$30.00	\$720.00	24	\$720.00		\$0.00		\$0.00		\$0.00	\$0.00	24	\$720.00	100%	
100-24	Culvert Pipe Checks	EACH	8	\$185.00	\$1,480.00		\$0.00		\$0.00		\$0.00		\$0.00	\$0.00	0	\$0.00	0%	
100-25	Posts Wood 4x6-Inch X 14-FT	EACH	20	\$390.00	\$7,800.00		\$0.00		\$0.00		\$0.00		\$18.00	\$7,020.00	18	\$7,020.00	90%	
100-26	Signs Type II Reflective F	SF	135.0	\$26.00	\$3,510.00		\$0.00		\$0.00		\$0.00		\$99.00	\$2,574.00	99	\$2,574.00	73%	
100-27	Traffic Control	LS	1	\$8,556.00	\$8,556.00	1	\$8,556.00		\$0.00		\$0.00		\$0.00	\$0.00	1	\$8,556.00	100%	
100-28	Geotextile Type SAS	SY	600	\$2.40	\$1,440.00		\$0.00	397	\$952.80		\$0.00		\$0.00	\$0.00	397	\$952.80	66%	
100-29	Marking Crosswalk Epoxy Transverse Line 6-Inch	LF	621	\$10.86	\$6,744.06		\$0.00		\$0.00	148.00	\$1,607.28		\$0.00	572.00	\$6,211.92	720	\$7,819.20	116%
100-30	Marking Crosswalk Epoxy Ladder Pattern 24-Inch	LF	88	\$44.36	\$3,903.68		\$0.00		\$0.00		\$0.00		\$70.00	\$3,105.20	70	\$3,105.20	80%	
100-31	Sawing Asphalt	LF	225	\$2.50	\$562.50		\$0.00	465.5	\$1,163.75		\$0.00		\$0.00	\$0.00	465.5	\$1,163.75	207%	
100-32	Sawing Concrete	LF	115	\$3.00	\$345.00		\$0.00	54	\$162.00		\$0.00		\$0.00	\$0.00	54	\$162.00	47%	
Culvert Pipe Reinforced Concrete Horizontal Elliptical Class HE-III 14x23-Inch																		
200-01		LF	--	\$180.00	\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	\$0.00	0	\$0.00	NA	
Apron Endwalls for Culvert Pipe Reinforced Concrete Horizontal Elliptical 14x23-Inch																		
200-02		EACH	--	\$1,060.00	\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	\$0.00	0	\$0.00	NA	
200-03	Storm Sewer Pipe Class III-A 12-Inch	LF	51	\$138.00	\$7,038.00	51	\$7,038.00		\$0.00		\$0.00		\$0.00	\$0.00	51	\$7,038.00	100%	
200-04	Inlet Covers Type MS	EACH	1	\$748.00	\$748.00	1	\$748.00		\$0.00		\$0.00		\$0.00	\$0.00	1	\$748.00	100%	
200-05	Inlets Median I Grate	EACH	1	\$748.00	\$748.00	1	\$748.00		\$0.00		\$0.00		\$0.00	\$0.00	1	\$748.00	100%	
200-06	Connect to Existing Storm Sewer Structure	EACH	1	\$900.00	\$900.00	1	\$900.00		\$0.00		\$0.00		\$0.00	\$0.00	1	\$900.00	100%	
200-07	Storm Sewer Pipe PVC SDR-35 6-Inch	LF	36	\$53.00	\$1,908.00	36	\$1,908.00		\$0.00		\$0.00		\$0.00	\$0.00	36	\$1,908.00	100%	
300-01	Adjusting Sanitary Sewer Manhole	EACH	9	\$1,620.00	\$14,580.00	9	\$14,580.00		\$0.00		\$0.00		\$0.00	\$0.00	9	\$14,580.00	100%	
400-01	Adjusting Water Valves	EACH	9	\$600.00	\$5,400.00	8	\$4,800.00		\$0.00		\$0.00		\$0.00	\$0.00	8	\$4,800.00	89%	
400-02	Adjusting Hydrants	EACH	1	\$1,734.00	\$1,734.00	1	\$1,734.00		\$0.00		\$0.00		\$0.00	\$0.00	1	\$1,734.00	100%	
400-03	Relocating Hydrant	EACH	1	\$8,370.00	\$8,370.00	1	\$8,370.00		\$0.00		\$0.00		\$0.00	\$0.00	1	\$8,370.00	100%	
500-01	Posts Wood 4x6-Inch X 16-FT	EACH	1	\$410.00	\$410.00		\$0.00		\$0.00		\$0.00		\$1.00	\$410.00	1	\$410.00	100%	
500-02	Posts Tubular Steel 2x2 X 16-FT	EACH	1	\$410.00	\$410.00		\$0.00		\$0.00		\$0.00		\$1.00	\$410.00	1	\$410.00	100%	
500-03	Signs Type II Reflective H	SF	10.5	\$26.00	\$273.00		\$0.00		\$0.00		\$0.00		\$9.18	\$1,018.68	39	\$1,018.68	373%	
500-04	Relocate Sign	EACH	1	\$350.00	\$350.00		\$0.00		\$0.00		\$0.00		\$2.00	\$700.00	2	\$700.00	200%	
500-05	Marking Line Epoxy 4-Inch	LF	141	\$5.34	\$752.94		\$0.00		\$0.00	173.00	\$923.82		\$0.00	\$0.00	173	\$923.82	123%	
500-06	Marking Stop Line Epoxy 18-Inch	LF	76	\$25.00	\$1,900.00		\$0.00		\$0.00	96.00	\$2,400.00		\$0.00	\$0.00	96	\$2,400.00	126%	
500-07	Removing Pavement Marking	LF	337	\$2.34	\$788.58		\$0.00		\$0.00	463.00	\$1,083.42		\$0.00	\$0.00	463	\$1,083.42	137%	
Sanitary Sewer Pipe PVC SDR-35 6-Inch, including all fittings (VOI 21-02)																		
600-01		LF	50	\$660.00	\$33,000.00	50	\$33,000.00		\$0.00		\$0.00		\$0.00	\$0.00	50	\$33,000.00	100%	
TOTAL					\$358,572.60		\$87,644.00		\$75,433.81		\$197,610.26		\$14,256.47		\$23,207.87		\$398,152.42	111.04%

Pay Quantity differs from Requested Quantity
Total Difference of \$ 5,574.25

Work completed, previous estimate	\$14,256.47	
Work completed, this estimate	\$23,207.87	
Total work completed	\$398,152.42	
Retainage, this estimate	\$0.00	
Total retainage, previous estimates	\$0.00	
Total retainage	\$8,964.32	Max retainage to hold=
Amount due to contractor, this estimate	\$23,207.87	\$8,964.32



P.O. Box 13456
Wauwatosa, WI 53213-0456

Ph: 414.476.9130 Fax: 414.476.9132

INVOICE: 110575

Date: 5/31/2022

Your PO:

Terms: Upon Completion

Salesperson: KOUTNICK

Contract #: C29212 P1

Job #: 21CK0024

BILL Village of Jackson
N168 W20733 Main Street
Jackson, WI 53037

SITE Coffee Connection Trail
Asphalt Paving Project
Jackson, WI 53037

Project #: VOJ-21-01
Pay Application #5 - FINAL

<u>DESCRIPTION</u>	<u>PRICE</u>
Work completed per attached detail	398,152.42
Less pay application #1	-88,244.00
Less pay application #2	-75,408.06
Less pay application #3	-197,610.26
Less pay application #4	-13,682.22
TOTAL AMOUNT DUE	23,207.88

**Project VOJ 21-01
Coffee Connection Trail
Jackson Drive - Eagle Drive**

**Pay Request #4
Poblocki Paving - Prime Contractor**

				Poblocki Paving		Pay Request #1		Pay Request #2		Pay Request #3		Pay Request #4		Pay Request #5		Cumulative Totals		% Complete
Item No.	Description	Unit s	Total	Unit Price	Bid Total	Actual Quantity	Total	Actual Quantity	Total	Actual Quantity	Total	Actual Quantity	Total	Actual Quantity	Total	Actual Quantity	Total	
100-01	Removing Small Pipe Culverts	EACH	1	\$200.00	\$200.00		\$0.00		\$0.00	1.00	\$200.00		\$0.00		\$0.00	1	\$200.00	100%
100-02	Removing Concrete Pavement	SY	65	\$30.00	\$1,950.00		\$0.00		\$0.00	63.00	\$1,890.00		\$0.00		\$0.00	63	\$1,890.00	97%
100-03	Removing Asphaltic Surface	SY	35	\$12.00	\$420.00		\$0.00		\$0.00	84.00	\$1,008.00		\$0.00		\$0.00	84	\$1,008.00	240%
100-04	Removing Curb & Gutter	LF	350	\$11.00	\$3,850.00		\$0.00		\$0.00	350.00	\$3,850.00		\$0.00		\$0.00	350	\$3,850.00	100%
100-05	Removing Concrete Sidewalk	SY	65	\$30.00	\$1,950.00		\$0.00		\$0.00	47.00	\$1,410.00		\$0.00		\$0.00	47	\$1,410.00	72%
100-06	Excavation Common	CY	637	\$66.00	\$42,042.00		\$0.00	550	\$36,300.00	316.00	\$20,856.00		\$0.00		\$0.00	866	\$57,156.00	136%
100-07	Base Aggregate Dense 3/4-Inch	TON	104	\$32.00	\$3,328.00		\$0.00		\$0.00	105.12	\$3,363.84		\$0.00		\$0.00	105	\$3,363.84	101%
100-08	Base Aggregate Dense 1 1/4-Inch	TON	1,135	\$29.00	\$32,915.00		\$0.00	1252.94	\$36,335.26	270.40	\$7,841.60		\$0.00		\$0.00	1523.34	\$44,176.86	134%
100-09	Breaker Run	TON	180	\$29.00	\$5,220.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	0	\$0.00	0%
100-10	Concrete Driveway 6-Inch	SY	31	\$90.00	\$2,790.00		\$0.00		\$0.00	31.33	\$2,819.70		\$0.00		\$0.00	31	\$2,819.70	101%
100-11	Drilled Tie Bars	EACH	36	\$15.00	\$540.00		\$0.00		\$0.00	47.00	\$705.00		\$0.00		\$0.00	47	\$705.00	131%
100-12	Asphaltic Surface	TON	370	\$114.00	\$42,180.00		\$0.00		\$0.00	433.30	\$49,396.20		\$0.00		\$0.00	433	\$49,396.20	117%
100-13	Concrete Curb & Gutter 30-Inch Type D	LF	350	\$66.00	\$23,100.00		\$0.00		\$0.00	350.00	\$23,100.00		\$0.00		\$0.00	350	\$23,100.00	100%
100-14	Concrete Curb Pedestrian	LF	25	\$78.00	\$1,950.00		\$0.00		\$0.00	25.00	\$1,950.00		\$0.00		\$0.00	25	\$1,950.00	100%
100-15	Concrete Sidewalk 4-Inch	SF	2,910	\$6.30	\$18,333.00		\$0.00		\$0.00	2000.00	\$12,600.00	95.57	\$602.09		\$0.00	2096	\$13,202.09	72%
100-16	Concrete Sidewalk 6-Inch	SF	755	\$8.80	\$6,644.00		\$0.00		\$0.00	1380.00	\$12,144.00	171.20	\$1,506.56		\$0.00	1551	\$13,650.56	205%
100-17	Curb Ramp Detectable Warning Field Yellow	SF	135	\$30.00	\$4,050.00		\$0.00		\$0.00	154.00	\$4,620.00		\$0.00		\$0.00	154	\$4,620.00	114%
100-18	Curb Ramp Detectable Warning Field Radial Yellow	SF	101	\$30.00	\$3,030.00		\$0.00		\$0.00	106.00	\$3,180.00		\$0.00		\$0.00	106	\$3,180.00	105%
100-19	Lawn Restoration	SY	4,456	\$10.14	\$45,183.84		\$0.00		\$0.00	4010.00	\$40,661.40	1198.01	\$12,147.82	173.38	\$1,758.07	5381	\$54,567.29	121%
100-20	Silt Fence	LF	1,895	\$2.00	\$3,790.00	1956	\$3,912.00	260	\$520.00		\$0.00		\$0.00		\$0.00	2216	\$4,432.00	117%
100-21	Inlet Protection Type A	EACH	1	\$105.00	\$105.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	0	\$0.00	0%
100-22	Inlet Protection Type C	EACH	6	\$105.00	\$630.00	6	\$630.00		\$0.00		\$0.00		\$0.00		\$0.00	6	\$630.00	100%
100-23	Temporary Ditch Checks	LF	24	\$30.00	\$720.00	24	\$720.00		\$0.00		\$0.00		\$0.00		\$0.00	24	\$720.00	100%
100-24	Culvert Pipe Checks	EACH	8	\$185.00	\$1,480.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	0	\$0.00	0%
100-25	Posts Wood 4x6-Inch X 14-FT	EACH	20	\$390.00	\$7,800.00		\$0.00		\$0.00		\$0.00		\$0.00	18.00	\$7,020.00	18	\$7,020.00	90%
100-26	Signs Type II Reflective F	SF	135.0	\$26.00	\$3,510.00		\$0.00		\$0.00		\$0.00		\$0.00	99.00	\$2,574.00	99	\$2,574.00	73%
100-27	Traffic Control	LS	1	\$8,556.00	\$8,556.00	1	\$8,556.00		\$0.00		\$0.00		\$0.00		\$0.00	1	\$8,556.00	100%
100-28	Geotextile Type SAS	SY	600	\$2.40	\$1,440.00		\$0.00	397	\$952.80		\$0.00		\$0.00		\$0.00	397	\$952.80	66%
100-29	Marking Crosswalk Epoxy Transverse Line 6-Inch	LF	621	\$10.86	\$6,744.06		\$0.00		\$0.00	148.00	\$1,607.28		\$0.00	572.00	\$6,211.92	720	\$7,819.20	116%
100-30	Marking Crosswalk Epoxy Ladder Pattern 24-Inch	LF	88	\$44.36	\$3,903.68		\$0.00		\$0.00		\$0.00		\$0.00	70.00	\$3,105.20	70	\$3,105.20	80%
100-31	Sawing Asphalt	LF	225	\$2.50	\$562.50		\$0.00	465.5	\$1,163.75		\$0.00		\$0.00		\$0.00	465.5	\$1,163.75	207%
100-32	Sawing Concrete	LF	115	\$3.00	\$345.00		\$0.00	54	\$162.00		\$0.00		\$0.00		\$0.00	54	\$162.00	47%
	Culvert Pipe Reinforced Concrete Horizontal Elliptical Class HE-III 14x23-Inch	LF	--	\$180.00	\$0.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	0	\$0.00	NA
200-01	Apron Endwalls for Culvert Pipe Reinforced Concrete Horizontal Elliptical 14x23-Inch	EACH	--	\$1,060.00	\$0.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	0	\$0.00	NA
200-02	Storm Sewer Pipe Class III-A 12-Inch	LF	51	\$138.00	\$7,038.00	51	\$7,038.00		\$0.00		\$0.00		\$0.00		\$0.00	51	\$7,038.00	100%
200-03	Inlet Covers Type MS	EACH	1	\$748.00	\$748.00	1	\$748.00		\$0.00		\$0.00		\$0.00		\$0.00	1	\$748.00	100%
200-04	Inlets Median 1 Grate	EACH	1	\$748.00	\$748.00	1	\$748.00		\$0.00		\$0.00		\$0.00		\$0.00	1	\$748.00	100%
200-05	Connect to Existing Storm Sewer Structure	EACH	1	\$900.00	\$900.00	1	\$900.00		\$0.00		\$0.00		\$0.00		\$0.00	1	\$900.00	100%
200-06	Storm Sewer Pipe PVC SDR-35 6-Inch	LF	36	\$53.00	\$1,908.00	36	\$1,908.00		\$0.00		\$0.00		\$0.00		\$0.00	36	\$1,908.00	100%
300-01	Adjusting Sanitary Sewer Manhole	EACH	9	\$1,620.00	\$14,580.00	9	\$14,580.00		\$0.00		\$0.00		\$0.00		\$0.00	9	\$14,580.00	100%
400-01	Adjusting Water Valves	EACH	9	\$600.00	\$5,400.00	8	\$4,800.00		\$0.00		\$0.00		\$0.00		\$0.00	8	\$4,800.00	89%
400-02	Adjusting Hydrants	EACH	1	\$1,734.00	\$1,734.00	1	\$1,734.00		\$0.00		\$0.00		\$0.00		\$0.00	1	\$1,734.00	100%
400-03	Relocating Hydrant	EACH	1	\$8,370.00	\$8,370.00	1	\$8,370.00		\$0.00		\$0.00		\$0.00		\$0.00	1	\$8,370.00	100%
500-01	Posts Wood 4x6-Inch X 16-FT	EACH	1	\$410.00	\$410.00		\$0.00		\$0.00		\$0.00		\$0.00	1.00	\$410.00	1	\$410.00	100%
500-02	Posts Tubular Steel 2x2 X 16-FT	EACH	1	\$410.00	\$410.00		\$0.00		\$0.00		\$0.00		\$0.00	1.00	\$410.00	1	\$410.00	100%
500-03	Signs Type II Reflective H	SF	10.5	\$26.00	\$273.00		\$0.00		\$0.00		\$0.00		\$0.00	39.18	\$1,018.68	39	\$1,018.68	373%
500-04	Relocate Sign	EACH	1	\$350.00	\$350.00		\$0.00		\$0.00		\$0.00		\$0.00	2.00	\$700.00	2	\$700.00	200%
500-05	Marking Line Epoxy 4-Inch	LF	141	\$5.34	\$752.94		\$0.00		\$0.00	173.00	\$923.82		\$0.00		\$0.00	173	\$923.82	123%
500-06	Marking Stop Line Epoxy 18-Inch	LF	76	\$25.00	\$1,900.00		\$0.00		\$0.00	96.00	\$2,400.00		\$0.00		\$0.00	96	\$2,400.00	126%
500-07	Removing Pavement Marking	LF	337	\$2.34	\$788.58		\$0.00		\$0.00	463.00	\$1,083.42		\$0.00		\$0.00	463	\$1,083.42	137%
600-01	Sanitary Sewer Pipe PVC SDR-35 6-Inch, including all fittings (VOJ 21-02)	LF	50	\$660.00	\$33,000.00	50	\$33,000.00		\$0.00		\$0.00		\$0.00		\$0.00	50	\$33,000.00	100%
TOTAL					\$358,572.60		\$87,644.00		\$75,433.81		\$197,610.26		\$14,256.47		\$23,207.87		\$398,152.42	111.04%

**Pay Quantity differs from Requested Quantity
Total Difference of \$ 574.25**

Work completed, previous estimate
Work completed, this estimate
Total work completed
Retainage, this estimate
Total retainage, previous estimates
Total retainage
Amount due to contractor, this estimate

\$14,256.47
\$23,207.87
\$398,152.42
\$0.00
\$0.00
\$8,964.32
\$23,207.87

Max retainage to hold=

\$4,382.20 Retainage Est #1
\$3,771.69 Retainage Est #2
\$810.42 Retainage Est #3
\$8,964.32

SIDE LETTER OF AGREEMENT
BETWEEN
VILLAGE OF JACKSON
AND THE
JACKSON PROFESSIONAL POLICE ASSOCIATION, WPPA LEER

THIS SIDE LETTER OF AGREEMENT (hereinafter “the Agreement”) is entered into by and between the Village of Jackson (hereinafter “the Village”) and the **JACKSON PROFESSIONAL POLICE ASSOCIATION, WPPA LEER** (hereinafter “the Association”).

WHEREAS, the Village and the Association realize that it is in both parties’ interests to establish a voluntary physical fitness program for purposes of addressing the importance that physical fitness plays in the general health and wellbeing of police officers and the relationship between good health, wellbeing, and effective police services.

NOW, THEREFORE, in consideration of the terms and conditions contained herein, the parties hereto agree to the following, effective on ratification of this side letter:

- A. Participation: The physical fitness program shall be voluntary. Participation eligibility shall include Jackson Police Department personnel within the bargaining unit, as well as the Lieutenant and Police Chief.
- B. Frequency: The test will be given twice per year, once in the spring and once in the fall. Personnel will be notified at least one (1) month in advance of the actual test dates if practicable.
- C. Term: This program will be in effective upon ratification of this side letter by both parties. The program will sunset on December 31, 2023. Program termination may commence prior to the sunset date upon written notification from the Village Administrator in the event the Village determines the program is no longer beneficial to the general health and safety of the Jackson Police Department.
- D. Medical Certification: All employees are responsible for determining their fitness to participate in the testing process.
- E. Fitness Coordinator: The physical fitness coordinator(s) designated by the Chief of Police will be the coordinator(s) for the physical fitness testing. The coordinator(s) will conduct the actual testing and certify the test results.
- F. Assessment Testing: The physical fitness program shall contain five (5) tests.
 - a. Cardiovascular Endurance - 1.5 mile run
 - i. Test will be conducted on a circular track or other suitable area
 - ii. Each participant will be timed for a distance of 1.5 miles
 - iii. A time of 16:57 or less is a passing score

b. Upper Body Strength – Push-Ups

- i. One minute time limit
- ii. 23 push-ups within the time limit is a passing score

c. Abdominal Strength – Sit-Ups

- i. One minute time limit
- ii. 30 sit-ups within the time limit is a passing score

d. Anaerobic Power – Vertical Jump

- i. While standing, both arms outstretched overhead next to wall will determine starting point.
- ii. Vertically jump with arm reaching as high on the wall as possible
- iii. Best of three attempts will be scored
- iv. A jump height of 14 inches or more is a passing score

e. Anaerobic Power – 300 Meter Run

- i. Test will be conducted on a circular track or other suitable area
- ii. Each participant will be timed for a distance of 300 meters
- iii. A time of 68 seconds or less is a passing score

G. Benefits and Incentive: Officers who choose to participate must take the assessment at least once per year. Officers who do not pass all tests in the spring and choose to try again in the fall must retake all tests. If an officer fails to pass all tests in both attempts, the better score will stand.

If all tests are passed, a fitness incentive of \$600 will be paid to the officer. If all but one (1) test is passed, a fitness incentive of \$300 will be paid to the officer. If all but two (2) tests are passed, a fitness incentive of \$250 will be paid to the officer. The better of the two (2) aggregate tests, during the spring or the fall, is the test that stands, not the individual tests within the fall or spring test. Officers are not eligible to earn two (2) incentives (i.e. pass all tests in the spring and fall and get \$1,200).

Employees who voluntarily participate in the program and achieve a level of passing or acceptable as listed above shall receive their designated fitness incentive on the first paycheck in December of each year. An employee who resigns, retires, or is terminated within eight (8) weeks of testing will forfeit the incentive reimbursement.

H. Physical Fitness Test Result Records: The recorded test results of the employees who voluntarily participate in the physical fitness program shall be kept in a location consistent with current personnel records retained by management. The employer agrees that the test results and the participation of an employee in the voluntary physical fitness program shall not be used as a criteria for any future promotions or assignments.

- I. This Agreement contains the complete agreement and understanding between the parties hereto in reference to all of the matters herein agreed upon and no representations, promises, agreements or understandings, written or oral, not herein contained shall be of force or effect.
- J. This Side Letter shall not become the status quo and is to not be incorporated into the parties' successor Collective Bargaining Agreement unless agreed by the parties during bargaining. Nothing in this side letter shall prejudice either party, including any matters pertaining to whether the modifications to the collective bargaining agreement or existing language constitutes mandatory subjects of bargaining. All other terms and conditions of the parties' Collective Bargaining Agreement shall apply. If there are conflicts between the Collective Bargaining Agreement and this Side Letter, the terms of this Side Letter shall govern.

IN WITNESS WHEREOF, the parties hereto execute and enact this Agreement on the dates indicated below.

**JACKSON PROFESSIONAL POLICE
ASSOCIATION, WPPA LEER**

VILLAGE OF JACKSON

DATE: _____

DATE: _____



Taking the lead in Washington County.

MEMO

TO: Mike Schwab, Village President; Personnel Committee

FROM: Jen Keller, Village Administrator

RE: 2023 Village Employee Wages

DATE: July 8, 2022

In 2021, Staff sought recommendation from the Personnel Committee regarding the maximum allowable annual adjustment for Village employees based upon performance for the next budget year of 2022. That decision was based upon the negotiated 2.5% wage increase as established in the current collective bargaining agreement between the Village and Jackson Police Department. Staff are now seeking direction from the Personnel Committee regarding the 2023 maximum allowable annual adjustment for Village employees. The wage calculations Staff have prepared below include the financial impacts of a 3% increase based upon department staffing totals. These figures do not include Village contribution to benefits such as Wisconsin Retirement System, health plan premiums or life insurance premiums.

Department	2022 Estimated Pay	2023 Estimated Pay – 3% increase
Administration (4FT, 1PT)	\$284,637	\$293,176
Building Inspection (1FT, 3PT)	\$124,770	\$128,513
Public Works (6FT)	\$325,291	\$335,050
Police (14FT, 6PT)	\$1,122,595	\$1,156,272
Fire (5FT, 4PT, POCs)	\$470,903	\$485,030
Parks and Recreation (3FT, 15PT)	\$308,531	\$317,787
Water Utility (4FT, 2PT)	\$198,983	\$204,952
Sewer Utility (4FT, 3PT)	\$304,940	\$314,088
Total	\$3,140,649	\$3,234,869

After review and discussion, the Personnel Committee may make a recommendation for the Budget and Finance Committee as well as the Village Board to consider approval of. Should there be a need to discuss compensation for specific individuals, a closed session has been placed on the Personnel Committee Agenda and the Village Board Agenda.

/JK

N168 W19851
Main Street
Jackson, WI 53037
Phone: 262-677-9001
Fax: 262-677-1710

Mailing Address:
P.O. Box 637

www.villageofjacksonwi.gov

Priority Based Budgeting Software Powered by:



Priority Based Budgeting Small Town Cohort - Intent to Participate

The purpose of the priority based budgeting (PBB) process is to make data-driven budget and resource allocation decisions built on programmatic data. It is a proven decision-making tool with the potential to reallocate resources and budget much more efficiently.

The Small Town Cohort will consist of 10 communities, with a population of under 10,000. Why ten communities? If ten of us can band together, we can achieve an economy of scale, so that PBB is affordable to communities of our size. Ordinarily, ResourceX supports communities the size of Madison, Green Bay, Washington County, Denver, Flagstaff, and Pittsburgh, etc.) with their software and tools - which are ICMA and GFOA best practices. But we're committed to helping smaller local governments apply PBB too, it's part of our mission. To create a win-win proposition for all of us, a cohort of ten communities will open the door for smaller local governments. It will also help you develop and maintain a peer network of fellow Administrators and Managers!

We need 10 communities to indicate their intent to participate. The goal is a mid-August start, with 5 facilitated trainings completed by December. The cohort communities will have access to the software, the video help center and question and answer sessions for a full year...with the option to renew for \$5,000. We do not anticipate future cohorts at this low price.

To reserve your place in the first cohort, please sign this document. We'll send a formal contract when the cohort trainings begin and an invoice for \$5,000 payable within 30 days. Please return this page to bsteckart@resourcesx.net no later than July 29, 2022.

I am indicating my intent to participate in the first Small Town Cohort with an anticipated start in mid-August.

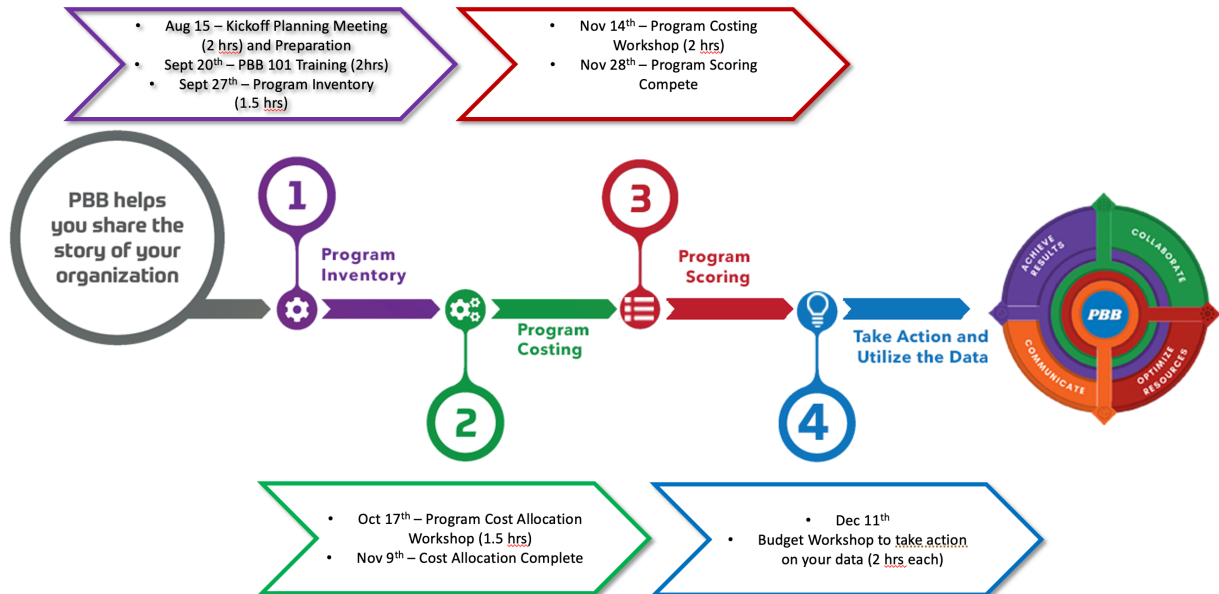
Name: _____

Email: _____

Town, State: _____ Population: _____

The following pages provide more information about PBB, implementation steps, and the ultimate goal of taking action on your data.

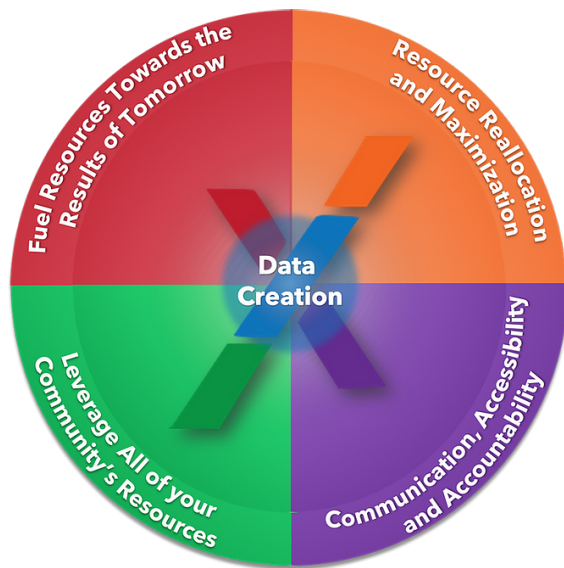
Anticipated Cohort Timeline (dates are not final):



Priority Based Budgeting

Overview of the PBB process

What Outcomes Are You Working Towards?



ResourceX believes in the purpose of government and its potential to lead the charge in tackling some of the world's greatest challenges. You are the change-makers, and the program is your vehicle for change

Why Implement Priority Based Budgeting: For local government leaders to succeed in a data-driven era, we need to create more insightful data, and we need new skills and clear ambitions to most prosperously put data to use. This is what PBB Mastery is all about: *what data will we need to create, and what ambitions do we strive for as we apply the data?*

Most organizations have new programs and services they wish they could launch, with no shortage of phenomenal ideas for a brighter future for their communities. However, they perceive that they don't have the people or the resources to launch anything substantial or ambitious.

To compound this, the cost of providing current services continues to increase, putting additional strain on the resources available to achieve the results that matter most to their citizens.

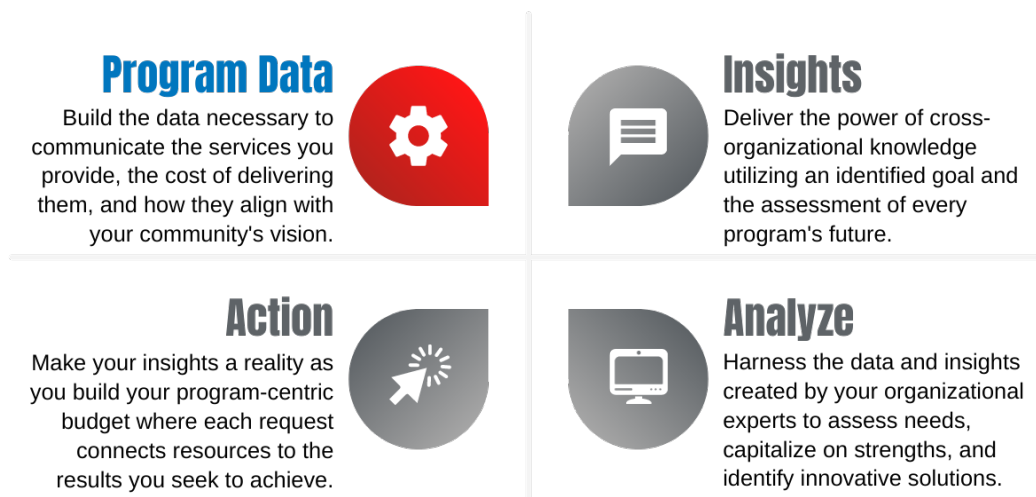
This is why the status quo persists in most organizations — not because of a lack of great ideas, and not because of a lack of drive to tackle their community's most pressing challenges, but because of a limiting and debilitating belief that there's just not enough money to fund new programs.

Most excitingly, organizations who are achieving PBB Mastery are showing that resources are more readily available than many might have believed. By applying PBB, organizations are discovering solutions to develop and maximize new resources and reallocate and optimize their current resources. They are exploring opportunities to launch new programs and bolster the highest priority programs to create the best possible future.

Priority Based Budgeting connects local government resources with the results most important to the community using programmatic data. The creation of the data allows us to answer four questions: What do we do? How much is it costing us to provide our services? Why are we in business? And finally, what is our direction in the future?

The Data Layers of PBB

Program data creation is the foundation of a Priority Based Budget. Programs reframe the budget and provide the framework upon which all additional layers are secured.



What to Expect at Each Phase of Implementation?

Data Creation

Program Inventory: The creation of programs allows you to answer the question, "What do you do as an organization?" A program is a service or good delivered externally or internally. A program inventory is the catalog of those services. The goal of a quality program inventory is to clearly list your programs and concisely describe them. This will result in a master list of all the programs your organization is in the business of providing. Your program inventory isn't meant to replicate your line-item budget. Instead, it allows you to create a story about what those line items are meant to support.

Program Inventory ⓘ

✕ Clear filters

[Add Program](#) [Save](#)

Service Type	Program Departm...	Program Division	ProgNum	Program	Description	User Group	
Governance	Finance Department	Accounting	none	Risk Management	Filing insurance claims, implementing safety programs, finding/providing training, assisting in annual re-rate of insurance, and ensuring our assets are fully insured.	Finance	
Community	Finance Department	Accounting	none	General Billing/Collections	Billing and collecting for Mixed Beverage permits and various activities; collection of 911, franchise, sales tax, property tax, and various types of governmental revenues.	Finance	
Governance	Finance Department	Accounting	none	Accounting/Financial Reporting	Preparing the Annual Comprehensive Financial Report, coordinating the audit, coding transactions, preparing account reconciliations, quarterly financial reporting, and monthly	Finance	

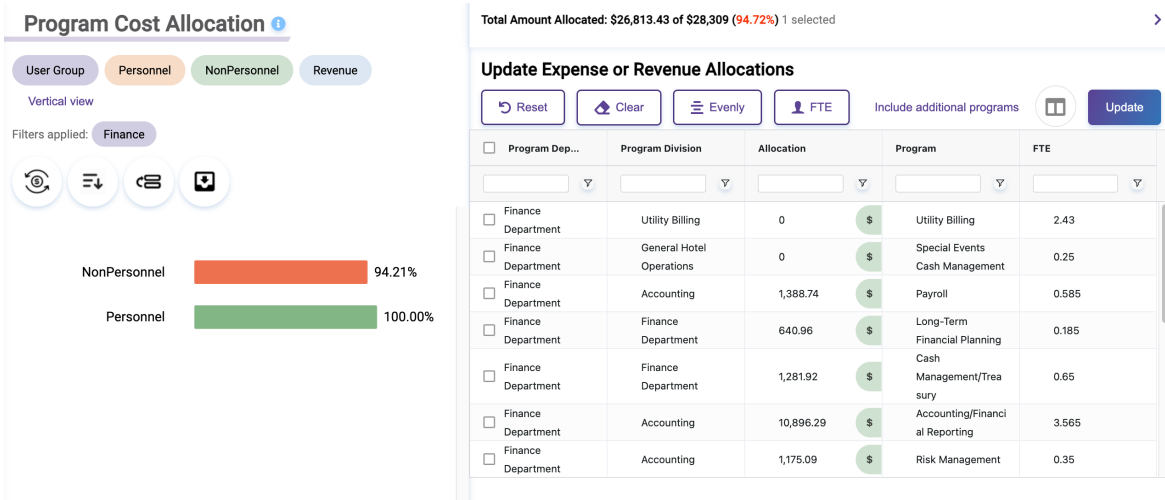
ResourceX provides a starter program inventory for the departments to work from and a training on how to identify programs at a level most effective for PBB. The starter program inventory is built from the PBB Database of over 220,000 programs, customized to match with their department, and significantly easing the workload for departments.

Program Costing: Program cost allocations allows for an opportunity to understand the complete costs of providing a service. The allocation of costs to programs answers the question, "How much does it cost your organization to provide the programs you've identified in your program inventory?"

Depending on your organization's guidance, three types of costs may be allocated: personnel expenses via a time allocation, operating expenses, and program revenue, such as fees for services or grant revenue.

ResourceX will provide training and coaching that will offer your organization techniques and methodologies used in calculating indirect and direct program costs and identifying the number of staff associated with each program offered.

The **Program Cost Allocation** module is an online allocator, designed to make the allocation of the Program Costs to the programs identified in the Program Inventory easy, efficient, and accurate.



Program Scoring: Program scoring allows you to identify descriptors for your programs and clarifies alignment of programs to your strategic priorities. This answers the question, “Why are we in the business of providing these programs?” There are two sets of criteria you can evaluate a program against: Basic Program Attributes and Results & Definitions.

MANDATED to PROVIDE PROGRAM Show: All

Utility Billing Billing, collection, and managing customer accounts; respo... see more

☐ No Mandate ☒ Self Mandate or Ordinance ☐ State or Federal Mandate ☐ Town Ordinance

Priority Based Budget Management Developing, implementing, and reporting on priority based ... see more

☐ No Mandate ☒ Self Mandate or Ordinance ☐ State or Federal Mandate

☐ City Manager/Council Initi...

Payroll Preparing bi-weekly payroll, holiday, overtime premium, lon... see more

☐ No Mandate ☐ Self Mandate or Ordinance ☒ State or Federal Mandate

☐ Federal government requir...

Grant Compliance Assisting departments apply for, request reimbursements, ... see more

☐ No Mandate ☐ Self Mandate or Ordinance ☒ State or Federal Mandate

☐ State and federal governm...

Basic Program Attributes, or BPAs, are additional descriptors about a program. Descriptors like mandate, reliance, cost recovery, population served, and demand, allow you to dive deeper into why you have a program, possibly challenging historical assumptions. Organizations with existing equity and/or climate initiatives can add these descriptors to BPA scoring menu. Results & Definitions are greatly inspired by your Strategic Plan. Evaluating your programs against this criterion allows you to understand how your programs currently support your community’s goals.

As *Results* are identified, there is a distinction made between “**Community-oriented Results**”, which help define why certain programs are offered directly to the community, and “**Governance-oriented Results**”, which help define why internally focused programs are offered by various support functions such as Finance, Human Resources, and Information Technology.

Through its research and work with other local governments, **ResourceX** has found it imperative in achieving the best outcomes from its **PBB** process that an organization distinguish between “*Community Programs*” (i.e., programs that directly serve the community) and “*Governance Programs*” (i.e., programs that are more internal in nature and generally support the administration, elected officials and departments within the organization).

To understand the relevance of *Governance Programs*, we need to evaluate them against different *Results* than *Community Programs*, because *Governance Programs* exist within the organization for fundamentally different reasons than do the *Community Programs*. Even though the scoring criteria might be different for each of these two types of programs, the process allows you to ultimately look at all offered programs from an overall Organization-wide perspective in the eventual program prioritization array.

Program Insights: Our facilitated Program Insight workshops support your organization in the process of generating Insights. Your staff and organization create the ideas and Insights that shape your future; ResourceX facilitates the process by carving out the time and space to support this critical work. Our facilitators share best practices and strategies to ensure the Insights created are actionable and will help bring your Insights to fruition to help achieve the future you are working towards.

Insights offer organizations an opportunity to use PBB data and intuition to enact small changes that deliver a big impact. They offer an organization their best opportunity to work in a collaborative and proactive fashion to build a sustainable future. Insight workshops utilize the wisdom of the crowd and their expertise to design the future of their programs and services. Insight Workshops are an opportunity to inspire a culture of continuous improvement and one which challenges, “the way things have always been done”.

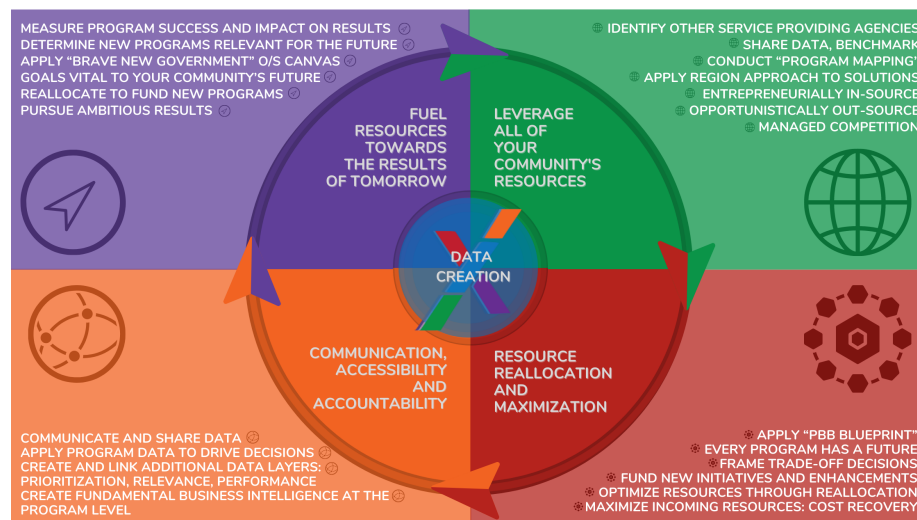
Providing a Clear Path to Applying PBB Data

Fundamental to all levels of mastery is creating programmatic data, driving and communicating resource allocation decisions that create beneficial programmatic changes and increasing impact to results that matter.

As your organization begins to put its PBB data to use, ResourceX has developed a means to recognize an organization’s mastery in taking action on PBB data. The program⁷ is

designed to accelerate mastery in programmatic decision-making and resource optimization, advancing expertise in applying the uniquely insightful data produced throughout PBB, to attain any or all among four specific levels of ambition that we call “**the 4-Levels of PBB Mastery.**”

ResourceX believes that for local government leaders to succeed in a data-driven era, we’re going to need to create more insightful data, and we’re going to need new skills and clear ambitions to most prosperously put data to use. This is what the 4-Levels of PBB Mastery are all about: *what data will we need to create, and what ambitions must we strive for as we apply the data?*



Taken together, each of the resource mastery levels entails a focus on programs, the resources you are willing to allocate, and the outcomes you’re striving to achieve. The purpose of mastering each level is to become adept at determining the programs and services your organization should launch to achieve the outcomes that matter most for your future, programs that need enhancement to improve your community, programs you can leverage partners to provide, programs you can provide more efficiently, programs you can provide at a lower service level or retire all together, and programs that generate more revenue.

ResourceX

Our role here at ResourceX is to support your organization in achieving PBB Mastery. This includes educating your team on PBB concepts and methodology, training your team on how to use the tools, supporting the development of your initial program level data platform, performing a facilitated program insight workshop, and most importantly, supporting the application of PBB data towards one or more of the PBB Mastery goals and outcomes.

We look forward to partnering with your organization in the Small Town Cohort!